

### **Project Initiation Plan Revision Cover Page**

Project Title: Strengthening Anticorruption, Transparency and Accountability in Pacific Island

Countries ("Pacific Anti-Corruption Project")

**Project Number:** 00135554, output 00126752

**Implementing Partner: UNDP** 

Partners: University of South Pacific (USP), University of South Pacific Students Association (USPSA), Pacific

Islands Forum Secretariat (PIFS), Pacific Island country (PIC) Attorney-General's Offices, Financial Intelligence Units, Ministries of Justice, Anti-corruption authorities including Independent Commissions Against Corruption (Fiji Independent Commission; Solomon Islands Independent Commission), Ombudsman's Offices, Prime Minister's Offices, Police, Judiciary, Pacific Parliaments, Pacific Youth Forum Against Corruption national chapters, Pacific Islands Private Sector Organisation,

PIANGO, Chambers of Commerce, selected CSOs

Start Date: 28 July 2021

End Date: Initially planned until 30 March 2022, No cost-extension until 30 June 2022,

Additional extension to January 2023

**Expected Regional and Country Programme Outcome(s):** United Nations Pacific Strategy (2018-22) - Outcome 5: By 2022, people and communities in the Pacific will contribute to and benefit from inclusive, informed and transparent decision-making processes, accountable and responsive institutions, and improved access to justice.

UNDP Sub-Regional Project Document - Outcome 5: Effective governance for service delivery

**Expected Pacific Sub-Reginal Programme Document (2018-22) Output(s):** Output 5.2. Increased transparency and accountability in governance institutions and formal and informal decision-making processes.

### **Brief Description**

The 'Pacific Anti-Corruption Project' aims to support institutions, systems, and mechanisms to function more efficiently and effectively to ensure that PICs are able to better prevent and tackle corruption and improve implementation of the Agenda 2030 and SDGs, with focus on SDG 16 targets. The original Project Initiation Plan (PIP) was designed to last until March 2022. The PIP was then revised to reflect a no-cost extension approved by the UK Government through the British High Commission (BHC) from 1 April 2022 to 30 June 2022. The no-cost extension was intended to allow for utilization of the remaining project funds. The overall budget for the initiation phase remained the same.

A second extension was agreed in July 2022, for six months, to absorb an additional amount of funding provided by the British High Commission. The funding was initially designed to be implemented over 12 months. To ensure efficient implementation of the funding and to avoid any disruption of ongoing activities, this PIP has been extended by 6 months, to enable activity implementation while a longer-term project is developed. That 3-year Project will then absorb the remaining 6 months of funding provided by the BHC.

Programme Period:	2018-2022	Total resources required:	£364,000.00
		Total allocated resources:	£364,000.00
Atlas Project Number:	000135554	Extension until 28 January 2023:	£800,000.00
Atlas Output ID:	00126752	Total allocated resources until 31 D	ecember 2022:
		£1,164,000.00	
Gender Marker:	Gen 2		

	• Ot		<b>17,000.00</b>
Agreed by UNDP:	ny		
Signature: UNDP Fiji MCO Resident	Representative: Levan Bouadze		

### I. BACKGROUND

1. Corruption is a global phenomenon that negatively impacts development. However, more vulnerable countries, such as those in the Pacific, are disproportionately affected. Additionally, while even in normal situations, corruption poses a major impediment to human, economic and security development, this effect is exacerbated due to the COVID-19 pandemic. The lack of sufficient accountability and oversight mechanisms in crisis response and recovery mean that the risks of corruption significantly increase, and these have critical socio-economic implications. Corruption disproportionately affects women who constitute about 50% of the world's poor1. Past studies2 have found that women usually encounter corruption: (i) when accessing basic services, markets and credit, (ii) while engaging in the public space and electoral politics, (iii) in situations of specific vulnerability and human rights abuses notably when accessing remedy for gendered discrimination or violence;

2. The Sustainable Development Goals which guide development across the world, including in the Pacific region, recognizes that addressing corruption, ensuring accountability and promoting transparency are critical drivers of development. SDG 16 specifically calls upon all countries and stakeholders to: "Promote peaceful and inclusive societies for sustainable development, provide access to justice for all and build effective, accountable and inclusive institutions at all levels". SDG 16 specifically underlines that transparent, competent and accountable governance remains a key element towards sustainable development because it helps build public trust in the institutions mandated to serve them (see Figure 1 below). Public institutions must promote and exercise the rule of law, which goes hand-in-hand with their effectiveness, openness, accessibility, and incorruptibility.

### Goal 16: Promote just, peaceful and inclusive societies

- •Target 16.3: Promote the rule of law at the national and international levels and ensure equal access to justice for all;
- Target 16.4: By 2030, significantly reduce illicit financial and arms flows, strengthen the recovery and return of stolen assets and combat all forms of organized crime;
  - Target 16.5: Substantially reduce corruption and bribery in all their forms
- Target 16.6: Develop effective, accountable and transparent institutions at all levels
  - Target 16.10: Ensure public access to information and protect fundamental freedoms, in accordance with national legislation and international agreements
- 3. The Pacific has long recognized that corruption has been a critical brake on sustainable development. A meta-analysis of PIC UNCAC Review Reports that informed the design of the *UN Pacific Strategy 2018-2022* confirmed that weak governance and corruption are two of the root causes for weak development performances in the region and threaten the 2030 Agenda. National surveys, such

 $<sup>{}^{1}\,\</sup>underline{\text{http://blogs.worldbank.org/developmenttalk/no-70-world-s-poor-aren-t-women-doesn-t-mean-poverty-isn-t-sexist}}$ 

<sup>&</sup>lt;sup>2</sup> Swedish Cooperative Centre and Vi Agroforestry, Anti-Corruption Policy for SCC and Vi Agroforestry (2008) quoted from Seeing Beyond the State: Grassroots Women's Perspectives on Corruption and Anti-Corruption (UNDP,2012)

as the 2017 National Perception Survey on Peacebuilding in Solomon Islands,<sup>3</sup> and the 2019 UNDP Solomon Islands Conflict and Development Analysis also illustrated prevalent corruption challenges. Moreover, a business survey in PNG consistently identified corruption as the second business constraint (from a list of ten) for doing business in PNG.<sup>4</sup>

- 4. The COVID-19 pandemic has escalated the need to ensure that anti-corruption measures protect PICs from the economic damage and other socio-economic harm that new and existing forms of corruption will create. As indicated in the UN report Fast-tracking the SDGs: Driving Asia-Pacific Transformations, tackling the COVID-19 crisis requires institutional, private sector, international community, and individual resilience to 'build back better'. The report identifies "Digital transformation, enhanced local governance, increased transparency and anti-corruption measures, the promotion of accountability, strengthened social contracts, greater inclusion and gender equality, and improved access to justice and human rights" as one of four key building blocks to help improve public service delivery that will be more resilient to address any future crisis. Corruption corrodes the integrity of particular units within governmental administrative organs, and it undermines the whole delivery of government services, quickly degrading their credibility and legitimacy. National anti-corruption strategies are likely to be less effective where corrupt practices exist across the governance pillars, including the executive and its various service providers, the legislature, and the judiciary systems.
- 5. The Pacific is also a transit route and increasingly a final destination for the illicit movement of drugs and transnational organized crime, including human trafficking and migrant smuggling. Effective governance systems for fighting corruption that facilitate such activities are instrumental for the region and clearly acknowledged by the Pacific Islands Forum Leaders in the 2018 *Boe Declaration on Regional Security*. The recently adopted Action Plan to implement the Boe Declaration, which is in line with the 2014 Framework for Pacific Regionalism and the Blue Pacific Narrative, clearly highlights corruption as a strategic focus in areas 4 and 6. Area 4 on transnational crime specifically includes action viii to "support regional initiatives and strengthen national efforts to combat corruption by public officials." Area 6 on creating an enabling environment for implementation including an appropriate coordination mechanism contains area 6 D (iii) on "strengthening of good governance, rule of law and enhancing anti-corruption and electoral processes under the Biketawa Declaration". Some of the measures of success include: "(ii) Number of Member Countries that adopt and implement constitutional, statutory and/or policy guarantees for public access to information; (iii) Number of Member Countries that have an established independent anti-corruption institution."
- 6. While the region faces considerable ongoing corruption challenges, nonetheless it must be recognised that there has been considerable action at national and regional levels to address corruption over the last 15 years. Every Pacific Islands country except Tonga has now ratified the UN Convention against Corruption (UNCAC), which first came into force in 2005. Some PICs have also developed specific National Anti-Corruption Strategies (NACS) which are intended to provide guidance to all public servants, as well as the private sector and community more broadly, on how the government intends to address corruption through a comprehensive, multi-stakeholder, time-bound plan. Already, PNG, Solomon Islands and Kiribati have developed and are implementing their own NACS. Fiji, Solomon Islands and Papua New Guinea have all set up Independent Commissions Against Corruption (ICACs).

### Table 1: Key national anti-corruption commitments & institutions

(2019), Doing Business 2020, https://openknowledge. worldbank.org/bitstream/handle/10986/32436/9781464814402.pdf.

<sup>&</sup>lt;sup>3</sup> UNDP Pacific Office (2018), *UN National Perceptions Survey on Peacebuilding for Solomon Islands*, http://www.pacific.undp.org/ content/pacific/en/home/library/eg/un-national-perceptions-survey-on-peacebuilding-for-soi.html.

Asian Development Bank (2014), The Challenges of Doing Business in Papua New Guinea, https://www.adb.org/sites/default/files/ publication/31209/challenges-doing-business-papua-new-guinea.pdf; World Bank

<sup>&</sup>lt;sup>5</sup> PIFS (2019), Boe Declaration Action Plan, p. 18, , https://www.forumsec.org/wp-content/uploads/2019/10/BOE-document-Action-Plan.pdf.

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<sup>&</sup>lt;sup>6</sup> Ibid, p. 25.

State party	Ratification, Accession (a)	National Anti- Corruption Committee	National Anti- Corruption Strategy	Independent Commission Against Corruption
Cook Islands	17 October 2011 a	Yes	No	No
Federated States of Micronesia	21 March 2012 a	Under development	Under development	No
Fiji	14 May 2008 a	No	No	Yes
Kiribati	27 September 2013 a	Yes	Yes	No
Nauru	12 July 2012 a	No	No	No
Niue	3 October 2017 a	No	No	No
Palau	24 March 2009 a	No	No	No <sup>7</sup>
Papua New Guinea	16 July 2007	Yes	Yes	Yes
Republic of the Marshall Islands	17 November 2011 a	Yes <sup>8</sup>	No	No
Samoa	18 April 2018 a	No	No	No
Solomon Islands	6 January 2012 a	Yes	Yes	Yes
Tonga	6 February 2020 a	No	No	No
Tuvalu	4 September 2015 a	Under development	Under development	No
Vanuatu	12 July 2011 a	Yes	Under development	No

- 7. Despite this progress, there remains a serious lack of sufficient public sector capacities and resources for detection, prosecution and adjudication of anti-corruption matters. The investigative capacities (including the forensic accounting skills needed to track corrupt money flows) are in short support in most of the region, with most police forces having very limited corruption capabilities. Likewise, government prosecutors are generally under-resourced, with corruption crimes just one of a vast range of criminal activities that prosecutors are responsible for.
- 8. While institutional investigative capacities remain weak, social accountability mechanisms are also weak as a result of weak public information systems. The SGDs themselves recognize that every person has the right of everyone to access and impart information freely; the right remains critical to countering corruption, not only in terms of uncovering specific instances of corruption, but also in terms of promoting overall transparency and accountability of Governments. UNDP has been promoting the right to information in the Pacific for more than a decade, including more recently through the United Nations Pacific Regional Anti-Corruption (UN-PRAC) project (2012-21). UN-PRAC is soon coming to an end, but challenges remain regarding the operationalization of the right to information, both through specific legal frameworks and through improved proactive disclosure systems which will enable both public officials and members of the public to more effectively share and access government information.

<sup>&</sup>lt;sup>7</sup> Palau has a specific Special Prosecutor with a mandate to investigate corruption.

<sup>&</sup>lt;sup>8</sup> A national Good Governance Committee was established in 2019. It is understood this Committee includes oversight over issues relating to public accountability and corruption.

### II. PURPOSE AND EXPECTED OUTPUTS

- 9. This Project seeks to complement and not duplicate existing regional and national anti-corruption efforts. To that end, the Project's purpose is to work with government and non-government partners across the Pacific to strengthen core capacities to prevent and fight corruption to support improved implementation of the Agenda 2030 and the SDGs (in particular, relevant SDG-16 targets). To do this, the Project will focus on two key outputs:
  - (i) Strengthening the capacities of key public sector organizations and officials to systematically implement improved accountability frameworks, including through more effective investigation and prosecution of corruption, and
  - (ii) Improving citizens' access to information to strengthen oversight and accountability efforts by non-state actors.
- 10. The Project initially commenced with UK funding for a period of 12 months. The first phase of implementation progressed from July 2021 to June 2022. For the period July 2022 to December 2022, the United Kingdom has provided top up funding to the Project. That funding will be applied to achieve the same overall outputs of the Project, but additional activities have been added under each output, which will be implementing using the additional funding provided by the United Kingdom. That funding will be applied to this Project Initiation Plan from 1 July 2022 to 31 December 2022 referred to as Phase 2. It is envisaged that at the end of this period, a longer-term Project Document will be developed which will then rollover any money remaining from the UK's top-up funding.

**Output 1.** Key public sector organizations and officials capacities strengthened to more systematically implement improved accountability frameworks, including through more effective investigation and prosecution of corruption

11. In the first phase, work under this output aimed to strengthen corruption law enforcement capacities across the Pacific, through a range of training, knowledge-sharing, mentoring and accompaniment activities which will prioritise South-South expertise exchanges as well as leveraging the knowledge and partnerships of anti-corruption experts working in the region. As the only fully operational anti-corruption agency in the Pacific, the Fiji Independent Commission against Corruption (FICAC) was engaged as a knowledge hub, while other knowledge providers and experts were also be drawn on to ensure that Pacific partners can access cutting edge technical advice on a range of specific corruption issues. During the second phase of the project, a more comprehensive programme of policy advice, technical assistance and capacity-building will be rolled out which will address shared regional needs, including in relation to addressing money laundering and related financial crimes. The Project will also continue to provide direct/bilateral country-based support to address nationally-identified priorities. Capacity-building efforts will include civil society and private sector stakeholders, were possible. The Project will also progress an MOU which is envisaged to be signed between the Fiji and Solomon Islands ICACs.

Activity Result 1.1: Development and implementation of a comprehensive plan for South -South/sub-regional knowledge exchanges between at least two anti-corruption institutions

12. Since early 2021, UN-PRAC – which is co-managed by the UNDP Pacific Office – has already been implementing a programme of South-South exchanges between the Fiji ICAC and the new Solomon Islands ICAC, but this will come to an end at the conclusion of UN-PRAC on 30 June 2021. Under this Project, UNDP will support similar South-South exchanges between the Fiji ICAC and the Solomon Islands ICAC. UNDP PNG is shortly staring to rollout support to the new PNG ICAC and the Project will also explore options for supporting South-South exchanges with that ICAC. The Project will also explore options for supporting such exchanges with other corruption bodies in the region, such as the Palau Special Prosecutor and the (still to be established) Tonga Anti-Corruption Commission.<sup>9</sup>

<sup>&</sup>lt;sup>9</sup>https://www.rnz.co.nz/international/programmes/datelinepacific/audio/201820416/independence-needed-around-tongan-anticorruption-appointment

13. The Project will start with a capacity needs assessment of at least 2 PIC anti-corruption institutional partners, which will be used to develop a comprehensive plan for South-South/sub-regional knowledge exchanges between at least two anti-corruption institutions, with the Fiji Independent Commission against Corruption (FICAC) serving as a knowledge hub for the region. In addition to direct personnel exchanges and training activities facilitated between these bodies, the Project will also produce manuals and guidelines which draw on the Pacific contextualized knowledge that have been learned through this stream of work.

Activity Result 1.2: Provision of specialized trainings to key institutions through regional, sub-regional and national workshops to investigate and prosecute cases regarding misuse of public moneys and related financial crimes

14. Provision of specialized trainings to key institutions through regional, sub-regional and national workshops to investigate and prosecute cases regarding misuse of public moneys and related financial crimes. Specifically, justice sector counterparts will be supported through training and on the job mentoring on: (i) preparing and prosecuting civil asset forfeiture cases against organizations and individuals linked to financial crime and transnational crime; (ii) securing host nation agreements for asset-sharing protocols to split the proceeds of criminal and civil asset forfeiture cases; (iii) supporting and advocating for resource allocation and strategic planning to counter financial crime and money laundering, and related crimes including trafficking in persons; illegal wildlife trafficking; illegal, unreported, and unregulated fishing; and other environmental crimes.

Activity Result 1.3a: Provision of technical assistance, training and mentoring to address organizational weaknesses within the criminal justice sector and individual criminal justice institutions in relation to investigating financial crimes, including Financial Intelligence Units, prosecution services, and designated non-financial businesses or professions

- 15. The loss of public revenues from national treasuries due to corruption continues to pose one of the most fundamental challenges to sustainable development in the region. While considerable progress has been made in strengthening national frameworks and laws to address such corruption, implementation and enforcement remains a massive problem. Specifically, police forces and prosecutors generally lack investigative capacities needed to run complex corruption cases, but supporting bodies such as Financial Intelligence Units, customs inspection units and tax inspection units are also often weak. In many countries, there is also a lack of coordination and efficient information sharing between these bodies.
- 16. To address these gaps, the Project will convene regional, sub-regional and national workshops aimed at strengthening institutional capacities across the region to investigate and prosecute cases regarding misuse of public moneys and related financial crimes. Justice and financial sector counterparts will be supported through training and on-the-job mentoring aimed at: (i) strengthening capacities to investigate financial and corruption related crimes; (ii) securing host nation agreements for asset-sharing protocols to split the proceeds of criminal and/or civil asset forfeiture cases; (iii) supporting and advocating for resource allocation and strategic planning to counter financial crime and money laundering, and related crimes<sup>10</sup>; and (iv) preparing and prosecuting civil asset forfeiture cases against organizations and individuals linked to financial crime and transnational crime. Based on needs identified through the capacity development workshops, the Project will also develop guidelines and manuals to assist investigators and prosecutors.
- 17. In order to ensure the most relevant expertise is shared with Pacific partners, UNDP will draw on expertise a range of specialist organisations for the delivery of training, technical assistance, and mentoring, as needed. The Project will draw on UNDP's extensive global networks to access expertise from other corruption specialists interested in the region, including the Asia Pacific Group on Money Laundering, the World Bank Stolen Assets Recovery (STAR) Initiative, leading regional ICACs (such as the Indonesian KPK, Malaysian ICAC and the Australian states (noting that state-level bodies have different mandates and different resource envelopes which make them more relevant to the Pacific)) and experts from the UK Serious Fraud Office. Notably, anti-corruption authorities from Fiji, Australia and the UK have particularly

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<sup>&</sup>lt;sup>10</sup> Including in relation to: trafficking in persons; illegal wildlife trafficking; illegal, unreported, and unregulated fishing; and other environmental crimes

relevant experience for Pacific member states who are also Commonwealth members, as they have very similar political and legal systems which facilitates effective knowledge sharing.

### Activity 1.3b: Continued provision of policy advisory, capacity-building, and knowledge support on anticorruption issues

- 18. In this second phase, the focus of the Project's policy advice and technical assistance will initially include, but will not be limited to, activities supporting: public sector governance (anti-bribery & corruption); leadership for senior/executive/mid-level officials/public servants (tone in top and in the middle); the role of key stakeholders in investigations and prosecutions; beneficial ownership; environmental crimes etc. The comprehensive technical assistance programme will include bilateral country-based support, as per identified needs. The Project will continue to produce knowledge products on topics of relevance/interest by institutions, including potentially through e-modules.
- 19. The Project will also provide policy advice and technical assistance to build capacities to successfully detect, report on, analyse and disseminate critical financial intelligence related to money laundering and related financial crimes. To that end, the Project will maximize cooperation with the Australian Transaction Reports and Analysis Centre (AUSTRAC) and the Pacific Financial Intelligence Community (PFIC), which is made up of financial intelligence units (FIUs) located in the Pacific. The PFIC provides a forum for Pacific FIUs to collaborate and share information on operational priorities and other issues of specific interest in the Pacific. Notably, the Project has already been recognized as a success story by AUSTRAC and has been invited to support the upcoming Pacific Financial Intelligence Analysis Course (PFIAC) which is a signature program offered by AUSTRAC in August 2022. The Project will also continue to coordinate and cooperate with the relevant regional and global networks, including the Asia Pacific Group on Money Laundering (APG).
- 20. Based on initial work during the first phase of the Project, continued support to developing and finalizing the Fiji national anti-corruption strategy will be provided. The Project team will also be ready to explore opportunities to flexibly support the design and implementation of national anti-corruption strategies in other Pacific Island countries.

### Activity 1.4: Promoting regional and international cooperation on anti-corruption

21. Based on ongoing discussions with key regional and national partners, the Project will support the organization of a regional Pacific anti-corruption conference, which will be hosted by FICAC. Support will also be provided to bring in the "Pacific Voice" by facilitating Pacific participation in international/global anti-corruption events (conferences, workshops, consultations) to address transnational risks and need for international cooperation on anti-corruption and combatting organized crime. For example, priority conferences include the APSACC 2022 (November), IACC 2022 (December), relevant events from the Asia Pacific Group on Money Laundering, and other emerging opportunities for regional and international knowledge-sharing and cooperation.

### Activity 1.6: Forging sub-regional (South-South) cooperation through support to implementation of the Memorandum of Cooperation between the Fiji and Solomon Islands ICACs

22. Legislation to establish the Solomon Islands ICAC (SIICAC) was passed in 2018, but it has taken some time to establish the institution. A Director General was appointed in 2020, along with Commissioners and some staff, but the impact of COVID19 was substantial, with closed borders slowing down efforts to support the SIICAC to develop its internal procedures and train staff. With the borders opening again, SIICAC is very keen to ramp up its efforts to develop the capacities of staff and senior management. SIICAC has indicated their preference to work closely with FICAC, the first Pacific ICAC established, with more than a decade of experience now. The two bodies are due to shortly sign a Memorandum of Cooperation, facilitated by the Project. The Project will then assist the two agencies to work together, including through support for interinstitutional study tours, secondments, missions, webinars and knowledge-exchanges.

### Output 2. Improved access to information contributes to strengthened oversight by non-state actors

- 23. This output seeks to strengthen government and civil society knowledge of the value of the right to information and open government to sustainable development. The Project will work with governments to prototype innovative digital solutions to facilitate regular and proactive disclosure of government information. The Project also aims to change people's attitudes to exercise of the right to information as an important anti-corruption, transparency, and accountability mechanism by engaging in advocacy and awareness about the values of open data / public information for civil society and the private sector (with a focus on women-owned enterprises). The following activities will be implemented for this output.
- 24. Building on successes achieved during Phase 1, the Project will continue providing policy advice, technical and innovation assistance for improved exercise of the right to information including by strengthening cooperation with Offices of Pacific Ombudsmen and working with a broader range of civil society partners (including women and young people) to support RTI advocacy. The project will also work on codifying the knowledge created during the initial phase through production of an e-module on right to information at USP primarily based on the curricula developed in the initial phase of the project. The design of digital solutions to facilitate regular and proactive disclosure of government information will also continue. The impactful right to information movement initiated by youth at USP and USPSA will be further supported to grow into a structured body through creation of a Regional Youth Advisory Body on Good Governance.

Activity Result 2.1 Provision of technical and innovation assistance for improved exercise of the right to information, including through comparative analysis and prototyping of innovative digital solutions to facilitate the regular and proactive disclosure of government information.

25. Proactive disclosure can be implemented without a law, if there is a commitment to ensuring better access to government information, depending on their resources and commitment to openness, Governments can harness technology approaches to develop simple portals, mobile applications and other mechanisms to facilitate proactive disclosure of critical information, including regarding procurement activities, contracts and welfare payments. There are numerous examples globally that can be learned from; 11 UN-PRAC is already supporting a South-South exchange in the Pacific with Bangladesh on harnessing ICTs for information disclosure. Building on this work, the Project will provide technical and innovation assistance to work with interested Government partners to prototype innovative digital solutions to facilitate the regular and proactive disclosure of government information through the development of citizen-friendly platforms for access to information. The prototypes will be informed by consultations with government officials, information users and experts. The access to information prototypes will aim to demonstrate how information can be efficiently disclosed by focusing on at least one critical service delivery area (e.g. health, social sector etc).

Activity Results 2.2: Design and implementation of an awareness and capacity-building workshops about the values of open data and public in-formation for seeking public accountability through engagement with civil society.

Through UN-PRAC UNDP has already been supporting major right to information programming across the region. This Project will leverage those activities for some quick wins. The Project will design and roll out awareness and capacity-building workshops with core groups who can impactfully share or use public information, namely government officials, CSOs and the private sector. The workshops will discuss the value of open data and public information, with an emphasis on practical approaches to obtaining information from governments and using that information to promote greater accountability

Act 2.3 Production of a prototype scenario/model of a citizen-friendly platform for access to information based on consultations with citizens and experts and the comparative analysis of good international practices.

<sup>&</sup>lt;sup>11</sup> India uses proactive disclosure to promote accountability in relation to a major set of welfare payments through the <u>National Employment Guarantee Portal</u>, and the Nigeria Infrastructure Concession Regulatory Commission (ICRC) <u>Infrastructure Contracts Disclosure Portal</u> releases information on infrastructure procurements and contracts. Meanwhile, the <u>Canada Proactive Disclosure Portal</u> and <u>Brasil Transparencia Portals</u> are incredibly comprehensive and regularly release information on public contracts, expenditures by and information regarding the administration of welfare programs.

- 26. This will build on activity 2.1 For civil society groups, workshops will include discussions of successful social accountability approaches that have been implemented in other PICs and globally, with a view to triggering interest in CSOs to engage in such activities themselves. The Project will proactively engage women and young people, to identify their specific information needs and to ensure that information systems are specifically designed to serve the these often-marginalised groups.
- Act 2.4 Design and implementation of an awareness and capacity-building campaign among small and medium-sized enterprises, specifically women and youth owned to realise the benefits and proactively seek access to information and open data for preventing corruption, unleashing the potentials of business, business innovation and income generation purposes.
- A specific stream of work will focus on the private sector, with a specific focus on small and medium enterprises (SMEs). This work recognises that businesses can benefit from open government systems which make government business regulation/processes more transparent, but also that the private sector in the PICs are often influential and can use their access to PIC Governments to encourage them to prioritise open government and proactive disclosure. Improved access to information by SMEs can unleash the potential of business and business innovation for income generation. Workshops will be designed as two-way feedback processes, which will also be used to help identify the information of most relevance to SMEs, which can then be shared back with Government partners.

### Act 2.5 Information needs mapping/assessment focused specifically on women-owned enterprises will be undertaken in at least 1 PIC.

28. Activities with the private sector will also be complemented by activities specifically focused on women-owned enterprises. The Project will be undertaking an information needs mapping/assessment on women-owned enterprises in at least 1 PIC. This mapping will be implemented in collaboration with a Government partner and the results used to work with that Government partners to explore options for addressing any information gaps, blockages and priority needs that are identified in the assessment.

### Activity 2.6: Continued provision of technical and innovation assistance for improved exercise of the right to information, including through development of new innovative digital solutions through USP.

- 29. During phase 1, the Project supported a number of very successful trainings and capacity building activities with the University of the South Pacific (USP). These right to information trainings will be extended to new groups, outside of USP, including CSOs, business federations, women's groups and people with disabilities. The curricula developed in the initial phase will be translated into an e-course on the right to information, which will be owned and offered by USP. The digital literacy requirement of cohorts will be addressed as part of the design process, and efforts will proactively be made to improve the involvement of Government officials in these courses, in order to connect the so-called supply and demand sides of RTI.
- 30. Under this activity, the Project will also be building stronger cooperation with the Offices of the Ombudsman of the Pacific, in relation to both the right to information and anti-corruption advocacy. While the bigger Melanesian countries have invested in stand-alone ICACs, in many other smaller countries, existing Ombudsman offices have been tasked with promoting public accountability and transparency, in particular through the right to information. The Project will engage with these stakeholders, at both the regional and national levels.

### Activity 2.7: Strengthening policy impact of Pacific youth

31. During phase 1, the Project supported the continued development of a right to information movement initiated by youth at the USP through their USP Students Association (USPSA). This work will be further supported to grow the movement into a structured body through creation of a Regional Youth Advisory Body (YAB) on Good Governance. This Regional YAB will be supported to engage in a range of advocacy activities with a diverse range of stakeholders (students, women, youth, CSOs) aimed to promote the Teieniwa Vision and the 2050 Pacific Strategy's good governance component. The Board will also be

supported to participate in regular dialogues and engagement with regional bodies, national bodies, and CROP agencies to advance activities on right to information and anti-corruption facilitated by youth. The Board will also strengthen the inclusion and sustained involvement of non-state actors (media, academia, community, faith-based organizations) together with the engagement of development partners to support the safeguarding of the Blue Pacific Continent with focus on good governance.

### Activity 2.8: Organization of a regional high-level event/conference on good governance

32. The Pacific Regional Youth Advisory Board will be supported to build solidarity across the region by organizing a regional high-level event that will focus on young people, good governance, public accountability and transparency. The conference will share good practice and lessons learned and will be designed to strengthen the Pacific solidarity and Pacific youth voice for improved governance in the region. It is envisaged that an Outcomes Statement will be agreed which can be used to guide further investments in regional and national activities to support young people to demand better governance and address corruption in their home countries.

### **Project aligned with UN Frameworks**

- 33. This Project aligns with UNDP's global and regional strategic frameworks, which empower UNDP to provide governance assistance to partner Governments, including electoral support. Specifically, in the Pacific, this Project will contribute to the following regional outcomes and outputs:
  - <u>United Nations Pacific Strategy (2018-2022) Outcome 5</u>: By 2022, people and communities in the Pacific will contribute to and benefit from inclusive, informed and transparent decision-making processes, accountable and responsive institutions, and improved access to justice.
  - <u>UNDP Subregional programme document (SRPD) for the Pacific Island Countries and Territories</u> (2018-2022) <u>Output 5.2</u>: Increased transparency and accountability in governance institutions and formal and informal decision-making processes.

### III. MANAGEMENT ARRANGEMENTS

- 34. It is not mandatory to have a Project Board under an Initiation Phase. The Project under the Initiation Phase will be managed directly by UNDP as per policy on Initiation Plan modalities. The project will be based out of the offices of the UNDP Pacific Office in Fiji and will be managed as part of the Effective Governance Unit based in Suva.
- 35. UNDP offers value for money through cooperation and cost-sharing with other UNDP projects and UN agencies, for example cost-sharing of staff, overhead, expenses, and implementation of activities. This not only decreases project implementation costs, but also amplifies the reach and effects of project activities. The project will be managed effectively and in accordance with UNDP Programme and Operations Policies and Procedures to ensure as far as practicable, progress towards the project outcome. The Project Board will be updated, and all reports produced on time to ensure the smooth flow of communications between project partners.
- 36. The Project will maximise efficiency by drawing on existing staff wherever possible, including cost sharing the UNDP Regional Elections Advisor. Staffing is described below:
  - ➤ <u>UNDP Anti-Corruption Adviser (50% P4)</u>: UNDP has been employing an Anti-Corruption (AC) Technical Adviser to support UN-PRAC who will lead implementation of this Project, with the conclusion of UN-PRAC from 30 June 2021. The AC Technical Adviser will work ensure that the Project will be guided by high quality advice at all times, but will also ensure great efficiency, as the size of the Project cannot justify a full-time advisor at this stage.
  - International Project Manager (100%, P3): The AC Technical Adviser will be supported by a an International Project Manager who will be responsible for supporting the implementation of all Project activities, with a particular focus on organisation of workshops and other capacity building activities, under the guidance of the AC Adviser.

- <u>UNDP Project Associate</u> (50%-NPSA 7) UNDP has been employing an Administrative and Finance <u>Project Associate who will continue providing support to UN-PRAC and this project until the end of</u> the year.
- <u>UNDP Governance Unit Team Leader and Deputy Team Leader (5% each)</u>: High level management oversight of the entire Project will be provided by the existing UNDP Governance senior managers. They will manage any political elements of the Project, in particular liaising with Government counterparts and will keep close watch on risks, in particular, ensuring that the Project delivers timely support at all times.
- 37. The Project will also draw on expert consultants as necessary, to ensure that the most appropriate technical advice is provided to partners. This includes recruiting ICT expertise to support Activity 2.2 to develop ICT prototypes in support of proactive disclosure of government information.

### IV. MONITORING

38. A 6-monthly report will be produced to ensure progress is monitored on an ongoing basis. A final Progress Report will be prepared at the end of the Initiation Plan, using the standard format available in the <u>Executive Snapshot</u>. A full project document will be attached to the final report; if one is not attached, the final Project Report will include an explanation of why the PIP failed to produce a full project.

Monitoring Activity	Purpose	Frequency	Expected Action	Partners (if joint)	Cost (if any)
Learn	Knowledge, good practices and lessons will be captured	End of the Project	Relevant lessons are captured by the project team and used to inform management decisions.	UNDP Project Team	N/A
Progress Reports	A short progress report will be submitted to UNDP & FCO tracking progress achieved at the activity result level	Quarterly	Reports review to ensure delivery is on track in advance of the 2022 elections	UNDP Project Team	N/A
Final Project Report	A final report will be produced, capturing the outputs and impacts of the Project (and attaching a full Prodoc if one is produced)	End of Project	Reports will be reviewing by UNDP, FEC and FEO.	UNDP Project Team	N/A

### V. IMPLEMENTATION MODALITIES

As the project is targeted at capacity building of different institutions, implementation will be done through grants, letters of agreements and contracts with CSO, government institutions, individual and firms. In addition, UNDP will directly implement activities as appropriate.

							200	DECDONIC					
OUTPUTS baseline, indicators incl	List activity results and associated actions						4 A	IBLE PARTY	INI	INITIAL BUDGET		EXTENSION – NEW FUNDS 2022	EXTENSION – NEW FUNDS 2023
annual targets		Q3 '21	21	Q1 '22	075 , , , , , , , , , , , , , , , , , , ,	22 7	Q4 '22		Funding Source	Budget Description	Initial amount (estima ted US value)	New funds (extension of the project estimated US\$)	New funds (extension of the project estimated US\$)
Output 1. Key public sector institutions and officials have	Activity Result 1.1: development and implementation of a comprehensive plan for South - South/sub-regional knowledge	×	×	×	×		UND	DP	Govt of UK	Travel DSA	44,842		
stronger capacities to investiaate and	exchanges between at least two anti-corruption institutions - Undertake at least capacity									Consultancies		50,734	60,880
prosecute corruption and financial crimes	assessments of at least 2 Pacific AC bodies + produce capacity development plans									Workshops/ Conference Venue		6,112	55,013
Baseline: All PICS have police/public										Staff/Overhea d		23,460	28,151
prosecutors/ICAC s tasked with law enforcement re corruption but investigation &	<ul> <li>Support Fiji ICAC to institutionalise their support to other PIC AC bodies (eg. share info on website; agree MOUs between AC bodies;</li> </ul>									Print/ Publication			
prosecutions	summarise lessons)									DPC			
skills are very variable Indicators: - Fiji ICAC dedicatina	Activity Result 1.2 Provision of specialized trainings to key institutions through regional, sub-regional and national	×	×	×	×		UND	DP	Government of UK	Travel DSA	82,116		
specific resources to supporting	workshops to investigate and prosecute cases regarding misuse of public moneys and related financial crimes.									Consultancie S		9,169	11,002
exchanges - At least 20 corruption	- At least 4 skills-building workshops organized with Pacific investigators and									Workshops/ Conference Venue		55,012	
prosecutors a involved in	prosecutors, incl through South-South and expert exchanges											23,460	28,151

	18,338 28,151		
116,137	18,337		
	111,762		
Staff/Overhe ad Regional Conference	Travel DSA Internationa I Consultant Workshops/ Conference Venue Staff/Overhe ad	Travel DSA Internationa   consultants Conference Venue Print/ Publication DPC	Travel DSA
	Government of UK	Govt of UK	Govt of UK
		UNDP	UNDP
		×	×
		×	×
	×		
	×		
	×		
-5,,-	×		
<ul> <li>Online technical advice provided in support of AC investigations</li> <li>At least 1 guidance note produced to assist Pacific AC investigators and/or prosecutors</li> </ul>	Activity Result 1.3 Provision of technical assistance, training and mentoring to address organizational weaknesses within the criminal justice institutions in relation to investigating financial crimes, including Financial Intelligence Units, prosecution services, and designated non-financial businesses or professions -Development of Guidelines for investigation and -prosecution, adjudication, rules of procedure and bench books	Activity 1.3b: Continued provision of policy advisory, capacity-building, and knowledge support on anticorruption issues  - Training on money-laundering - Support to Fiji NACS - 3 new knowledge products (including e-modules)	Activity 1.4: Promoting regional and international cooperation on anti-corruption
capacity development Related CP outcome: Outcome 5: Effective governance for	service delivery		

		24,264 12,000 12,225	28,151
		10,000	23,460
		49,015	
Conference Venue Print/ Publication DPC	Travel DSA Internationa I Consultants Conference Venue Print/ Publication DPC	Travel DSA Consultancie s Workshops/ Conference	Staff/Overhe ad
	Govt of UK	Government of UK	
	UNDP	UNDP	
	×		
		×	
		×	
		×	
<ul> <li>Regional AC Conference         hosted by FICAC</li> <li>Pacific participants to IACD</li> <li>Pacific participants to         APSACC</li> </ul>	Activity 1.6: Forging subregional (South-South) cooperation through support to implementation of the Memorandum of Cooperation between the Fiji and Solomon Islands ICACs - Facilitation of MOC being agreed by FICAC and SIICAC, incl official signing - Staff exchanges, incl exchange to FICAC for new SIICAC Dept heads of investigation, prosecution and prevention - Technical advice to develop internal manuals and guidance notes	Activity Result 2.1: Provision of technical and innovation assistance for improved exercise of the right to information, including through comparative analysis and prototyping of innovative digital solutions to facilitate the regular and proactive disclosure of government information.  Development of innovative	algital solutions on KII - Initial prototypes concepts designed with innovation and ICT experts
		Output 2. Improved access to information contributes to strengthened oversight by non- state actors Baseline: Vanuatu implementing FOI regime; Cook	Islands, Fift, Palau, PNG, Solomon Islands developing FOI

	24,450
	12,225
	53,655
D D D D D D D D D D D D D D D D D D D	Travel DSA Internationa I Consultant Workshops/ Conference Venue Staff/Overhe ad
	Government of UK
	OND
	×
	×
<ul> <li>Workshop organized stakeholders and innovation experts to validate prototype concepts</li> <li>Prototypes built and tested with partners</li> </ul> Awareness raised with civil society and private sector partners on conceptual and operational principles regarding open government <ul> <li>At least 3 awareness raising workshops organized with CSOs – with focus on women and young people</li> <li>At least 3 awareness raising workshops organized with private sector SMEs, incl women-run SMEs</li> <li>At least 1 briefing note produced on value of and fundamental concepts</li> </ul>	Activity Results 2.2: Design and implementation of an awareness and capacity-building workshops about the values of open data and public in-formation for seeking public accountability through engagement with civil society.  - Develop IEC materials and information awareness packages - At least 3 awareness raising workshops organized with CSOs – with focus on women and young people
laws. Fiji, PNG have RTI in their constitutions Indicator: - At least 2 proactive disclosure prototypes designed and tested with users - At least 10 CSO & private sector participants report greater commitment to advocating for FOI Related CP outcome: Outcome 5: Effective governance for service delivery	

			91,687	28,151		
				23,460		
	37,888					45,204
DPC	Travel DSA	Internationa   Consultant	Workshops/ Conference Venue	Staff/Overhe ad	DPC	Travel DSA Internationa I Consultant Conference Venue Print/ Publication DPC
	Government of UK					Government of UK
	UNDP					ONO
	×					×
	×					×
	×				10	×
<ul> <li>At least 1 briefing note produced on value of and fundamental concepts related to open govt</li> </ul>	Activity Result 2.3: Production of a prototype scenario/model of a citizen-friendly platform for access to information based on	consultations with citizens and experts and the comparative analysis of good international practices.	<ul> <li>Workshops organized with CSOs and innovation experts to identify possible prototypes</li> <li>Initial prototypes concepts</li> </ul>	designed with innovation and ICT experts  Workshop organized with CSOs and innovation experts	to validate prototype concepts - Prototypes built and tested with partners	Activity Result 2.4: Design and implementation of an awareness and capacitybuilding campaign among small and medium-sized enterprises, specifically women and youth owned to realise the benefits and proactively seek access to information and open data for preventing corruption, unleashing the potentials of business, business innovation and income generation purposes

	39,974	e e	it t
	nent Travel DSA Internationa I Consultant Conference Venue Print/ Publication DPC	nent Travel DSA Internationa I Consultants Conference Venue Print/ Publication DPC	nent Travel DSA Internationa I Consultant Venues Print/ Publication
	UNDP Government of UK	UNDP Government of UK	UNDP Government of UK
	×	> × ×	×
	× ×		
- Conduct awareness raising organized with private sector SMEs, incl womenrun and youth -run SMEs.	Act 2.5 Information needs mapping/assessment focused specifically on women-owned enterprises will be undertaken in at least 1 PIC. Identification of women owned enterprises for assessment Conduct scoping exercise and needs assessment Develop information to meet identified needs	Activity 2.6: Continued provision of technical and innovation assistance for improved exercise of the right to information,  Multiple trainings organized for Pacific youth and other stakeholders on RTI and AC initial e-module on right to in-formation designed and partially tested  National and regional engagement with Pacific Ombudsmen on right to info	Activity 2.7: Strengthening policy impact by Pacific youth Establishment of Pacific Youth Advisory Board on Good Governance at USPSA Facilitating dialogues with youth and regional orgs Supporting engagement of youth and CSOs/FBOs/etc

				55	\$1,230,254,00
		38,301	4,788	\$521,8	\$1,230
		33,479	4,185	\$456,150	
		37,157	4,645	\$506,259	
DPC	Travel DSA Venue Print/ Publication DPC				
	Government of UK				
	UNDP				
	×				
	Activity 2.8: Organization of a regional high-level event/conference - Regional conference on RTI, AC, good gov				
		Total Indirect Cost	RCO Levy	TOTAL	GRAND TOTAL

### VI. RISK LOG

**Likelihood:** 1 = very likely and 3 = not very likely) **Impact:** 1 = very serious and 5 = not serious)

#	# DescriptionRisk	Risk Ris	Risk Treatment / Management	lanagement	Risk Owner
	Category	Level Measures	ures		
1	Lack of political will	Programmatic Likelihood & Political =2 Impact = 2	Likelihood =2 Impact = 2	* Utilizing the UNCAC processes, as entry point in anti- corruption reforms, and where possible, VNRs, the UNPS and SDG progress *Specific work with MPs across parties to build political commitment * Rely on requests for assistance to ensure sufficient political will prior to engagement * Approach of linking corruption and development will help to demystify corruption and secure necessary political will and buy-in from wider stakeholders	UNDP

	UNDP	UNDP	UNDP
* Utilize existing tools and methodologies to assess the political economy of a country and tailor activities accordingly * Strengthening outreach to non-State actors to enhance social pressure for transparency and accountability	* Wide stakeholder consultations to get cross-party support * Close liaison with key political actors * Work in multiple countries, to allow for flexibility * Strengthen outreach to non-state actors through project activities * Promote UN's impartiality principle of work * Maintain good reporting lines with the donor and adjust Programme activities accordingly	* Multiple partners included in Programme across departments *Maintain communication at the highest level	*The regional nature of the Programme enables selection of the best prepared partners to become the champions and also proposing of regional solutions  *The Programme will focus on promoting the value (financial and democratic) of prevention versus repression  *The nature of the Programme is such that it is based on providing of technical and sometimes financial assistance for start-up of reforms  *The Programme will work on proposing rational and costeffective institutional solutions, as well as support partnerships with the non-State actors for better cost-efficiency;  *The Programme will invest in networking, partnering and advocacy for mobilizing other supporters for this important endeavour
	Likelihood =2 Impact = 2	Likelihood =2, Impact = 2	=2, Impact=2
	Operational & Programmatic & Political	Operationa I & Programm atic	Fiscal/ Programm atic
	Political instability stalls legislative and high- level reforms	Changing Government Staff in partner countries	Lack of human and financial resources on the side of the governments
	7	m	4

5	Local cultures and	Social/	Likelihood	*Use local actors/champion CSOs, businesses and	UNDP
	traditions not	Programm	=2,	individuals, as catalysts	
	aligned with the	atic	Impact =3	*Localizing activities	
	contemporary			*Promote the issue through the support of regional for a	
	understanding and			and networks and broad engagement in the UNCAC	
	addressing			review processes	
	corruption			*Strong focus on youth as a driver of change and	
				accountability	
				*Focus on social accountability tools	
				*Focus on innovation and use of ICT to the extent possible	

### VII. SOCIAL AND ENVIRONMENTAL SCREENING TEMPLATE

### Project Information

Project Information	
1. Project Title	Strengthening Anticorruption, Transparency and Accountability in Pacific Island Countries ("Pacific Anti-Corruption Project")
<ol> <li>Project Number (i.e. Atlas project ID, PIMS+)</li> </ol>	

4. Project stage (Design or Implementation)Design or Implementation5. Date21 July 2021	3.	Location (Global/Region/Country)	Pacific Regional
Implementation) Date	4	_	Design
Date		Implementation)	
	5.	Date	21 July 2021

Part A. Integrating Programming Principles to Strengthen Social and Environmental Sustainability

# QUESTION 1: How Does the Project Integrate the Programming Principles in Order to Strengthen Social and Environmental Sustainability?

# Briefly describe in the space below how the project mainstreams the human rights-based approach

Corruption is a human rights violation which diverts much needed public (and private) resources from effectively contributing to sustainable development. It often also actively undermines sustainable development when government officials corruptly make decisions for their personal benefit rather than in the public interest. Tackling corruption is therefore fundamentally about protecting and promoting human rights – funds that are not stolen from government through corruption can better be directed towards achieving economic and social rights. This Project frames corruption from a human rights lens and works with partners to build their understanding of and commitment to managing government institutions and delivering government services accountably, transparently and inclusively. It also works with civil society and communities to build their understanding of how corruption negatively impacts their rights and how they can more effectively claim those rights from their governments.

# Briefly describe in the space below how the project is likely to improve gender equality and women's empowerment

This Project predominantly works with PIC Governments and government agencies, to build their personnel and institutional capacities to tackle corruption. Gender equality and inclusion of women will be addressed in a number of ways when implementing activities with PIC Governments, including:

- The project will encourage government delegations to the UNCAC COSP, IACC and other global and regional meetings to include women officials and civil society representatives. Some smaller island countries may not have sufficiently senior women in the right positions to be part of delegations, but the Programme will make efforts in such contexts to ensure gender balance by encouraging participation of women from civil society.
- Where THE PROJECT itself organises training or other capacity development activities, THE PROJECT will aim to ensure gender balance amongst participants, to the extent possible while still ensuring that the appropriate officials are in attendance;

in addition to work with PIC governments, the project includes outputs which work directly with civil society, women's groups and young people. These activities have been specifically designed to promote social inclusion in national efforts to tackle corruption, including by bringing in young people. The Project has committed to exploring opportunities to work with civil society and youth to more explicitly address issues relating to gender and corruption. The Project's knowledge products will also be designed in order to ensure that they reflect upon the linkages between gender and corruption issues, as possible. Where campaign materials and other public education materials are produced, efforts will be made to ensure they reflect the particular perspectives of men and women and girls and boys.

### Briefly describe in the space below how the project mainstreams sustainability and resilience

As part of the overall effort to tackle corruption, this project will further explore opportunities for analytical work and raising awareness about the negative affects of corruption in the natural resources and extractive industries sectors. Through the Pacific, there is considerable corruption affecting the fisheries, forestries and minerals sectors. Building on the analytical work on the forestry and fisheries sectors undertaken during Phase I, the project will explore opportunities for capacity-building and addressing the related recommendations.

The linkages between climate change efforts and the fight against corruption will also be further reinforced.

## Briefly describe in the space below how the project strengthens accountability to stakeholders

The project strengthen accountability to stakeholders through leveraging on mechanisms under the on-going UNPRAC Project. A steering committee under that project will be used for engaging with and reporting to stakeholders and development partners

Part B. Identifying and Managing Social and Environmental Risks

и
QUESTION 3: What is the level of significance of
the potential social and environmental risks?
Note: Respond to Questions 4 and 5below before Moderate, Substantial or High
proceeding to Question 5

down by event, cause,	and Likelihoo d (1-5)	ce (Low, Moderate Substanti al, High)	Comments Topiconary	1 5 0	Description of assessment and management measures for risks rated as Moderate, Substantial or High	gement stantial
Risk 1: Governments could retaliate against anti-corruption bodies, activists, media or civil society if they expose their corruption	l = 5 P = 3	low	Some PIC Govts have already threatened media and civil society for exposing corruption		The Project will work closely with PIC Govts to build their commitment to tackling corruption and respecting the role of civil society and the media	to build on and nedia
	QUESTION	4: What is th	IION 4: What is the overall project risk categorization?	goriz	ation?	
•			Low Risk	×		
			Moderate Risk			
			Substantial Risk			
			High Risk			
	QUESTIO	N 5: Based o	n the identified risks and triggered? (c	risk ca heck a	QUESTION 5: Based on the identified risks and risk categorization, what requirements of the SES are triggered? (check all that apply)	ES are
	Question o	nly required	ion only required for Moderate, Substantial and High Risk projects	and F	ligh Risk projects	
	ls assessme	ent required?	Is assessment required? (check if "yes")		Status? (complet planned)	Status? (completed, planned)
	jį	yes, indicate	if yes, indicate overall type and status	_	☐ Targeted assessment(s)	
				_	ESIA (Environmental and Social Impact Assessment)	
					SESA (Strategic Environmental and Social Assessment)	

		Ī	Ī	
Are management plans required? (check if "yes)	quired? (check if			
If yes, ind	If yes, indicate overall type			Targeted management plans (e.g. Gender Action Plan, Emergency Response Plan, Waste Management Plan, others)
	1			ESMP (Environmental and Social Management Plan which may include range of targeted plans)
				ESMF (Environmental and Social Management Framework)
Based on identified <u>risks</u> , which Principles/Project-level Standards triggered?	risks, which dards triggered?			Comments (not required)
Overarching Principle: Leave No One Behind	No One Behind	×		
Human Rights		□×		
Gender Equality of Empowerment	and Women's	□ ×		
Accountability		□ ×		
1. Biodiversity Conservation and Sustainable Natural Resource Management	n and Sustainable ement			
2. Climate Change and Disaster Risks	ster Risks			
3. Community Health, Safety and Security	y and Security			
4. Cultural Heritage				
5. Displacement and Resettlement	ement			
6. Indigenous Peoples				
7. Labour and Working Conditions	litions			

8. Pollution Prevention and Resource		
8. Pollution Prevention and Resou	<u>a</u>	
8. Pollution Prevention Efficiency	Resou	
8. Po	ention	
	8. Po	

Final Sign Off

Final Screening at the design-stage is not complete until the following signatures are included

Signature	Date	Description
QA Assessor		UNDP staff member responsible for the project, typically a UNDP Programme Officer. Final signature confirms they have "checked" to ensure that the SESP is adequately conducted.
QA Approver		UNDP senior manager, typically the UNDP Deputy Country Director (DCD), Country Director (CD), Deputy Resident Representative (DRR), or Resident Representative (RR). The QA Approver cannot also be the QA Assessor. Final signature confirms they have "cleared" the SESP prior to submittal to the PAC.
PAC Chair		UNDP chair of the PAC. In some cases PAC Chair may also be the QA Approver. Final signature confirms that the SESP was considered as part of the project appraisal and considered in recommendations of the PAC.

SESP Attachment 1. Social and Environmental Risk Screening Checklist

Chec	Checklist Potential Social and Environmental Risks	
Screed dete asseement	INSTRUCTIONS: The risk screening checklist will assist in answering Questions 2-6 of the Screening Template. Answers to the checklist questions help to (1) identify potential risks, (2) determine the overall risk categorization of the project, and (3) determine required level of assessment and management measures. Refer to the SES toolkit for further guidance on addressing screening questions.	
Ove	Overarching Principle: Leave No One Behind Human Rights	Answe r (Yes/N o)
P.1	Have local communities or individuals raised human rights concerns regarding the project (e.g. during the stakeholder engagement process, grievance processes, public statements)?	ON
P.2	Is there a risk that duty-bearers (e.g. government agencies) do not have the capacity to meet their obligations in the project?	NO
P.3	Is there a risk that rights-holders (e.g. project-affected persons) do not have the capacity to claim their rights?	NO
Wou	Would the project potentially involve or lead to:	
P.4	adverse impacts on enjoyment of the human rights (civil, political, economic, social or cultural) of the affected population and particularly of marginalized groups?	9N
P.5	inequitable or discriminatory impacts on affected populations, particularly people living in poverty or marginalized or excluded individuals or groups, including persons with disabilities? <sup>12</sup>	ON
P.6	restrictions in availability, quality of and/or access to resources or basic services, in particular to marginalized individuals or groups, including persons with disabilities?	0N

P.7	exacerbation of conflicts among and/or the risk of violence to project-affected communities and individuals?	ON
Genc	Gender Equality and Women's Empowerment	
<del>Q</del> 8.	Have women's groups/leaders raised gender equality concerns regarding the project, (e.g. during the stakeholder engagement process, grievance processes, public statements)?	ON
Wou	Would the project potentially involve or lead to:	
P.9	adverse impacts on gender equality and/or the situation of women and girls?	NO
P.10	reproducing discriminations against women based on gender, especially regarding participation in design and implementation or access to opportunities and benefits?	NO
P.11	limitations on women's ability to use, develop and protect natural resources, taking into account different roles and positions of women and men in accessing environmental goods and services?	ON
	For example, activities that could lead to natural resources degradation or depletion in communities who depend on these resources for their livelihoods and well being	
P.12	exacerbation of risks of gender-based violence?  For example, through the influx of workers to a community, changes in community and household power dynamics, increased exposure to unsafe public places and/or transport, etc.	ON
Susta and	<b>Sustainability and Resilience:</b> Screening questions regarding risks associated with sustainability and resilience are encompassed by the Standard-specific questions below	
Acco	Accountability	
Wou	Would the project potentially involve or lead to:	
P.13	exclusion of any potentially affected stakeholders, in particular marginalized groups and excluded individuals (including persons with disabilities), from fully participating in decisions that may affect them?	ON
P.14	grievances or objections from potentially affected stakeholders?	NO

1.12	handling or utilization of genetically modified organisms/living modified organisms? <sup>13</sup>	NO
1.13	utilization of genetic resources? (e.g. collection and/or harvesting, commercial development) <sup>14</sup>	ON
1.14	adverse transboundary or global environmental concerns?	NO
Stand	Standard 2: Climate Change and Disaster Risks	
Woul	Would the project potentially involve or lead to:	
2.1	areas subject to hazards such as earthquakes, floods, landslides, severe winds, storm surges, tsunami or volcanic eruptions?	ON
2.2	outputs and outcomes sensitive or vulnerable to potential impacts of climate change or disasters?	ON
	For example, through increased precipitation, drought, temperature, salinity, extreme events, earthquakes	
2.3	increases in vulnerability to climate change impacts or disaster risks now or in the future (also known as maladaptive or negative coping practices)?	ON
	For example, changes to land use planning may encourage further development of floodplains, potentially increasing the population's vulnerability to climate change, specifically flooding	
2.4	increases of greenhouse gas emissions, black carbon emissions or other drivers of climate change?	NO
Stanc	Standard 3: Community Health, Safety and Security	
Woul	Would the project potentially involve or lead to:	
3.1	construction and/or infrastructure development (e.g. roads, buildings, dams)? (Note: the GEF does not finance projects that would involve the construction or rehabilitation of large or complex dams)	ON

3.2	air pollution, noise, vibration, traffic, injuries, physical hazards, poor surface water Nouelity due to runoff, erosion, sanitation?	ON
3.3	harm or losses due to failure of structural elements of the project (e.g. collapse of buildings or infrastructure)?	ON
3.4	risks of water-borne or other vector-borne diseases (e.g. temporary breeding habitats), communicable and noncommunicable diseases, nutritional disorders, mental health?	ON
3.5	transport, storage, and use and/or disposal of hazardous or dangerous materials (e.g.   explosives, fuel and other chemicals during construction and operation)?	ON
3.6	adverse impacts on ecosystems and ecosystem services relevant to communities' health (e.g. food, surface water purification, natural buffers from flooding)?	ON.
3.7	influx of project workers to project areas?	NO
3.8	engagement of security personnel to protect facilities and property or to support project activities?	ON
Stanc	Standard 4: Cultural Heritage	
Woul	Would the project potentially involve or lead to:	
4.1	activities adjacent to or within a Cultural Heritage site?	NO
4.2	significant excavations, demolitions, movement of earth, flooding or other environmental changes?	ON
4.3	adverse impacts to sites, structures, or objects with historical, cultural, artistic, traditional or religious values or intangible forms of culture (e.g. knowledge, innovations, practices)? (Note: projects intended to protect and conserve Cultural Heritage may also have inadvertent adverse impacts)	ON
4.4	alterations to landscapes and natural features with cultural significance?	NO
4.5	utilization of tangible and/or intangible forms (e.g. practices, traditional knowledge) of Cultural Heritage for commercial or other purposes?	ON ON
Stanc	Standard 5: Displacement and Resettlement	

Wou	Would the project potentially involve or lead to:	
5.1	temporary or permanent and full or partial physical displacement (including people without legally recognizable claims to land)?	NO
5.2	economic displacement (e.g. loss of assets or access to resources due to land acquisition or access restrictions – even in the absence of physical relocation)?	ON ON
5.3	risk of forced evictions? <sup>15</sup>	NO
5.4	impacts on or changes to land tenure arrangements and/or community based property rights/customary rights to land, territories and/or resources?	NO
Stan	Standard 6: Indigenous Peoples	
Wou	Would the project potentially involve or lead to:	
6.1	areas where indigenous peoples are present (including project area of influence)?	N O
6.2	activities located on lands and territories claimed by indigenous peoples?	NO NO
6.3	impacts (positive or negative) to the human rights, lands, natural resources, territories, and traditional livelihoods of indigenous peoples (regardless of whether indigenous peoples possess the legal titles to such areas, whether the project is located within or outside of the lands and territories inhabited by the affected peoples, or whether the indigenous peoples are recognized as indigenous peoples by the country in question)? If the answer to screening question 6.3 is "yes", then the potential risk impacts are considered significant and the project would be categorized as either Substantial Risk or High Risk	ON
6.4	the absence of culturally appropriate consultations carried out with the objective of achieving FPIC on matters that may affect the rights and interests, lands, resources, territories and traditional livelihoods of the indigenous peoples concerned?	ON N
6.5	the utilization and/or commercial development of natural resources on lands and territories claimed by indigenous peoples?	ON

9.9	forced eviction or the whole or partial physical or economic displacement of indigenous peoples, including through access restrictions to lands, territories, and resources? Consider, and where appropriate ensure, consistency with the answers under Standard 5 above	ON
6.7	adverse impacts on the development priorities of indigenous peoples as defined by them?	ON
6.8	risks to the physical and cultural survival of indigenous peoples?	ON ON
6.9	impacts on the Cultural Heritage of indigenous peoples, including through the commercialization or use of their traditional knowledge and practices?  Consider, and where appropriate ensure, consistency with the answers under Standard 4 above.	ON
Stano	Standard 7: Labour and Working Conditions	
Woul	Would the project potentially involve or lead to: (note: applies to project and contractor workers)	
7.1	working conditions that do not meet national labour laws and international commitments?	NO
7.2	working conditions that may deny freedom of association and collective bargaining?	NO
7.3	use of child labour?	NO
7.4	use of forced labour?	NO
7.5	discriminatory working conditions and/or lack of equal opportunity?	NO
7.6	occupational health and safety risks due to physical, chemical, biological and psychosocial hazards (including violence and harassment) throughout the project life-cycle?	ON
Stano	Standard 8: Pollution Prevention and Resource Efficiency	
Woul	Would the project potentially involve or lead to:	

8.1	the release of pollutants to the environment due to routine or non-routine circumstances with the potential for adverse local, regional, and/or transboundary impacts?	ON
8.2	the generation of waste (both hazardous and non-hazardous)?	ON
8.3	the manufacture, trade, release, and/or use of hazardous materials and/or chemicals?	ON O
8.4	the use of chemicals or materials subject to international bans or phase-outs?	ON N
	For example, DDT, PCBs and other chemicals listed in international conventions such as the Montreal Protocol, Minamata Convention, Basel Convention, Rotterdam Convention, Stockholm Convention	
8.5	the application of pesticides that may have a negative effect on the environment or human health?	ON
9.8	significant consumption of raw materials, energy, and/or water?	ON



### **Project Initiation Plan Revision Cover Page**

**Project Title:** 

Strengthening Anticorruption, Transparency and Accountability in Pacific Island

Countries ("Pacific Anti-Corruption Project")

**Project Number:** 

00135554, output 00126752

**Implementing Partner: UNDP** 

Partners:

University of South Pacific (USP), University of South Pacific Students Association (USPSA), Pacific Islands Forum Secretariat (PIFS), Pacific Island country (PIC) Attorney-General's Offices, Financial Intelligence Units, Ministries of Justice, Anti-corruption authorities including Independent Commissions Against Corruption (Fiji Independent Commission; Solomon Islands Independent Commission), Ombudsman's Offices, Prime Minister's Offices, Police, Judiciary, Pacific Parliaments, Pacific Youth Forum Against Corruption national chapters, Pacific Islands Private Sector Organisation,

PIANGO, Chambers of Commerce, selected CSOs

**Start Date:** 

28 July 2021

End Date:

Initially planned until 30 March 2022, No cost-extension until 30 June 2022,

Additional extension to January 2023

**Expected Regional and Country Programme Outcome(s):** United Nations Pacific Strategy (2018-22) - Outcome 5: By 2022, people and communities in the Pacific will contribute to and benefit from inclusive, informed and transparent decision-making processes, accountable and responsive institutions, and improved access to justice.

UNDP Sub-Regional Project Document - Outcome 5: Effective governance for service delivery

**Expected Pacific Sub-Reginal Programme Document (2018-22) Output(s):** Output 5.2. Increased transparency and accountability in governance institutions and formal and informal decision-making processes.

### **Brief Description**

The 'Pacific Anti-Corruption Project' aims to support institutions, systems, and mechanisms to function more efficiently and effectively to ensure that PICs are able to better prevent and tackle corruption and improve implementation of the Agenda 2030 and SDGs, with focus on SDG 16 targets. The original Project Initiation Plan (PIP) was designed to last until March 2022. The PIP was then revised to reflect a no-cost extension approved by the UK Government through the British High Commission (BHC) from 1 April 2022 to 30 June 2022. The no-cost extension was intended to allow for utilization of the remaining project funds. The overall budget for the initiation phase remained the same.

A second extension was agreed in July 2022, for six months, to absorb an additional amount of funding provided by the British High Commission. The funding was initially designed to be implemented over 12 months. To ensure efficient implementation of the funding and to avoid any disruption of ongoing activities, this PIP has been extended by 6 months, to enable activity implementation while a longer-term project is developed. That 3-year Project will then absorb the remaining 6 months of funding provided by the BHC.

Programme Period:	2018-2022	Total resources required:	£364,000.00
	000405554	Total allocated resources:	£364,000.00
Atlas Project Number:	000135554	Extension until 28 January 2023:	£800,000.00
Atlas Output ID:	00126752	Total allocated resources until 31 De	ecember 2022:
		£1,164,000.00	
Gender Marker:	Gen 2		

<ul> <li>Regular</li> <li>Other:</li> <li>Donor (UK)</li> <li>£1,1647,000.00</li> </ul>
o Government Unfunded budget: In-kind Contributions

Agreed	hv	LIN	ı'n	D٠
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Signature: UNDP Fiji MCO Resident Representative: Levan Bouadze

### I. BACKGROUND

- 1. Corruption is a global phenomenon that negatively impacts development. However, more vulnerable countries, such as those in the Pacific, are disproportionately affected. Additionally, while even in normal situations, corruption poses a major impediment to human, economic and security development, this effect is exacerbated due to the COVID-19 pandemic. The lack of sufficient accountability and oversight mechanisms in crisis response and recovery mean that the risks of corruption significantly increase, and these have critical socio-economic implications. Corruption disproportionately affects women who constitute about 50% of the world's poor1. Past studies2 have found that women usually encounter corruption: (i) when accessing basic services, markets and credit, (ii) while engaging in the public space and electoral politics, (iii) in situations of specific vulnerability and human rights abuses notably when accessing remedy for gendered discrimination or violence;
- 2. The Sustainable Development Goals which guide development across the world, including in the Pacific region, recognizes that addressing corruption, ensuring accountability and promoting transparency are critical drivers of development. SDG 16 specifically calls upon all countries and stakeholders to: "Promote peaceful and inclusive societies for sustainable development, provide access to justice for all and build effective, accountable and inclusive institutions at all levels". SDG 16 specifically underlines that transparent, competent and accountable governance remains a key element towards sustainable development because it helps build public trust in the institutions mandated to serve them (see Figure 1 below). Public institutions must promote and exercise the rule of law, which goes hand-in-hand with their effectiveness, openness, accessibility, and incorruptibility.

### Goal 16: Promote just, peaceful and inclusive societies

- •Target 16.3: Promote the rule of law at the national and international levels and ensure equal access to justice for all;
- Target 16.4: By 2030, significantly reduce illicit financial and arms flows, strengthen the recovery and return of stolen assets and combat all forms of organized crime;
  - •Target 16.5: Substantially reduce corruption and bribery in all their forms
- Target 16.6: Develop effective, accountable and transparent institutions at all levels
  - •Target 16.10: Ensure public access to information and protect fundamental freedoms, in accordance with national legislation and international agreements
- 3. The Pacific has long recognized that corruption has been a critical brake on sustainable development. A meta-analysis of PIC UNCAC Review Reports that informed the design of the *UN Pacific Strategy 2018-2022* confirmed that weak governance and corruption are two of the root causes for weak development performances in the region and threaten the 2030 Agenda. National surveys, such

http://blogs.worldbank.org/developmenttalk/no-70-world-s-poor-aren-t-women-doesn-t-mean-poverty-isn-t-sexist

<sup>&</sup>lt;sup>2</sup> Swedish Cooperative Centre and Vi Agroforestry, Anti-Corruption Policy for SCC and Vi Agroforestry (2008) quoted from Seeing Beyond the State: Grassroots Women's Perspectives on Corruption and Anti-Corruption (UNDP,2012)

as the 2017 National Perception Survey on Peacebuilding in Solomon Islands,3 and the 2019 UNDP Solomon Islands Conflict and Development Analysis also illustrated prevalent corruption challenges. Moreover, a business survey in PNG consistently identified corruption as the second business constraint (from a list of ten) for doing business in PNG.4

- The COVID-19 pandemic has escalated the need to ensure that anti-corruption measures protect PICs from the economic damage and other socio-economic harm that new and existing forms of corruption will create. As indicated in the UN report Fast-tracking the SDGs: Driving Asia-Pacific Transformations, tackling the COVID-19 crisis requires institutional, private sector, international community, and individual resilience to 'build back better'. The report identifies "Digital transformation, enhanced local governance, increased transparency and anti-corruption measures, the promotion of accountability, strengthened social contracts, greater inclusion and gender equality, and improved access to justice and human rights" as one of four key building blocks to help improve public service delivery that will be more resilient to address any future crisis. Corruption corrodes the integrity of particular units within governmental administrative organs, and it undermines the whole delivery of government services, quickly degrading their credibility and legitimacy. National anti-corruption strategies are likely to be less effective where corrupt practices exist across the governance pillars, including the executive and its various service providers, the legislature, and the judiciary systems.
- 5. The Pacific is also a transit route and increasingly a final destination for the illicit movement of drugs and transnational organized crime, including human trafficking and migrant smuggling. Effective governance systems for fighting corruption that facilitate such activities are instrumental for the region and clearly acknowledged by the Pacific Islands Forum Leaders in the 2018 Boe Declaration on Regional Security. The recently adopted Action Plan to implement the Boe Declaration, which is in line with the 2014 Framework for Pacific Regionalism and the Blue Pacific Narrative, clearly highlights corruption as a strategic focus in areas 4 and 6. Area 4 on transnational crime specifically includes action viii to "support regional initiatives and strengthen national efforts to combat corruption by public officials."5 Area 6 on creating an enabling environment for implementation including an appropriate coordination mechanism contains area 6 D (iii) on "strengthening of good governance, rule of law and enhancing anti-corruption and electoral processes under the Biketawa Declaration". Some of the measures of success include: "(ii) Number of Member Countries that adopt and implement constitutional, statutory and/or policy guarantees for public access to information; (iii) Number of Member Countries that have anti-corruption legislation; (iv) Number of Member Countries that have an established independent anti-corruption institution."6
- While the region faces considerable ongoing corruption challenges, nonetheless it must be 6. recognised that there has been considerable action at national and regional levels to address corruption over the last 15 years. Every Pacific Islands country except Tonga has now ratified the UN Convention against Corruption (UNCAC), which first came into force in 2005. Some PICs have also developed specific National Anti-Corruption Strategies (NACS) which are intended to provide guidance to all public servants, as well as the private sector and community more broadly, on how the government intends to address corruption through a comprehensive, multi-stakeholder, time-bound plan. Already, PNG, Solomon Islands and Kiribati have developed and are implementing their own NACS. Fiji, Solomon Islands and Papua New Guinea have all set up Independent Commissions Against Corruption (ICACs).

### Table 1: Key national anti-corruption commitments & institutions

<sup>&</sup>lt;sup>3</sup> UNDP Pacific Office (2018), UN National Perceptions Survey on Peacebuilding for Solomon Islands, http://www.pacific.undp.org/content/pacific/en/home/library/eg/un-national-perceptions-survey-on-peacebuilding-for-

<sup>&</sup>lt;sup>4</sup> Asian Development Bank (2014), The Challenges of Doing Business in Papua New Guinea,

https://www.adb.org/sites/default/files/ publication/31209/challenges-doing-business-papua-new-guinea.pdf; World Bank (2019), Doing Business 2020, https://openknowledge. worldbank.org/bitstream/handle/10986/32436/9781464814402.pdf. <sup>5</sup> PIFS (2019), Boe Declaration Action Plan, p. 18, , https://www.forumsec.org/wp-

content/uploads/2019/10/BOE-document-Action-Plan.pdf.

<sup>&</sup>lt;sup>6</sup> Ibid, p. 25.

State party	Ratification, Accession (a)	National Anti- Corruption Committee	National Anti- Corruption Strategy	Independent Commission Against Corruption
Cook Islands	17 October 2011 a	Yes	No	No
Federated States of Micronesia	21 March 2012 a	Under development	Under development	No
Fiji	14 May 2008 a	No	No	Yes
Kiribati	27 September 2013 a	Yes	Yes	No
Nauru	12 July 2012 a	No	No	No
Niue	3 October 2017 a	No	No	No
Palau	24 March 2009 a	No	No	No <sup>7</sup>
Papua New Guinea	16 July 2007	Yes	Yes	Yes
Republic of the Marshall Islands	17 November 2011 a	Yes <sup>8</sup>	No	No
Samoa	18 April 2018 a	No	No	No
Solomon Islands	6 January 2012 a	Yes	Yes	Yes
Tonga	6 February 2020 a	No	No	No
Tuvalu	4 September 2015 a	Under development	Under development	No
Vanuatu	12 July 2011 a	Yes	Under development	No

- 7. Despite this progress, there remains a serious lack of sufficient public sector capacities and resources for detection, prosecution and adjudication of anti-corruption matters. The investigative capacities (including the forensic accounting skills needed to track corrupt money flows) are in short support in most of the region, with most police forces having very limited corruption capabilities. Likewise, government prosecutors are generally under-resourced, with corruption crimes just one of a vast range of criminal activities that prosecutors are responsible for.
- 8. While institutional investigative capacities remain weak, social accountability mechanisms are also weak as a result of weak public information systems. The SGDs themselves recognize that every person has the right of everyone to access and impart information freely; the right remains critical to countering corruption, not only in terms of uncovering specific instances of corruption, but also in terms of promoting overall transparency and accountability of Governments. UNDP has been promoting the right to information in the Pacific for more than a decade, including more recently through the United Nations Pacific Regional Anti-Corruption (UN-PRAC) project (2012-21). UN-PRAC is soon coming to an end, but challenges remain regarding the operationalization of the right to information, both through specific legal frameworks and through improved proactive disclosure systems which will enable both public officials and members of the public to more effectively share and access government information.

<sup>&</sup>lt;sup>7</sup> Palau has a specific Special Prosecutor with a mandate to investigate corruption.

<sup>&</sup>lt;sup>8</sup> A national Good Governance Committee was established in 2019. It is understood this Committee includes oversight over issues relating to public accountability and corruption.

### II. PURPOSE AND EXPECTED OUTPUTS

- 9. This Project seeks to complement and not duplicate existing regional and national anti-corruption efforts. To that end, the Project's purpose is to work with government and non-government partners across the Pacific to strengthen core capacities to prevent and fight corruption to support improved implementation of the Agenda 2030 and the SDGs (in particular, relevant SDG-16 targets). To do this, the Project will focus on two key outputs:
  - (i) Strengthening the capacities of key public sector organizations and officials to systematically implement improved accountability frameworks, including through more effective investigation and prosecution of corruption, and
  - (ii) Improving citizens' access to information to strengthen oversight and accountability efforts by non-state actors.
- 10. The Project initially commenced with UK funding for a period of 12 months. The first phase of implementation progressed from July 2021 to June 2022. For the period July 2022 to December 2022, the United Kingdom has provided top up funding to the Project. That funding will be applied to achieve the same overall outputs of the Project, but additional activities have been added under each output, which will be implementing using the additional funding provided by the United Kingdom. That funding will be applied to this Project Initiation Plan from 1 July 2022 to 31 December 2022 referred to as Phase 2. It is envisaged that at the end of this period, a longer-term Project Document will be developed which will then rollover any money remaining from the UK's top-up funding.

**Output 1.** Key public sector organizations and officials capacities strengthened to more systematically implement improved accountability frameworks, including through more effective investigation and prosecution of corruption

11. In the first phase, work under this output aimed to strengthen corruption law enforcement capacities across the Pacific, through a range of training, knowledge-sharing, mentoring and accompaniment activities which will prioritise South-South expertise exchanges as well as leveraging the knowledge and partnerships of anti-corruption experts working in the region. As the only fully operational anti-corruption agency in the Pacific, the Fiji Independent Commission against Corruption (FICAC) was engaged as a knowledge hub, while other knowledge providers and experts were also be drawn on to ensure that Pacific partners can access cutting edge technical advice on a range of specific corruption issues. During the second phase of the project, a more comprehensive programme of policy advice, technical assistance and capacity-building will be rolled out which will address shared regional needs, including in relation to addressing money laundering and related financial crimes. The Project will also continue to provide direct/bilateral country-based support to address nationally-identified priorities. Capacity-building efforts will include civil society and private sector stakeholders, were possible. The Project will also progress an MOU which is envisaged to be signed between the Fiji and Solomon Islands ICACs.

Activity Result 1.1: Development and implementation of a comprehensive plan for South -South/sub-regional knowledge exchanges between at least two anti-corruption institutions

12. Since early 2021, UN-PRAC — which is co-managed by the UNDP Pacific Office — has already been implementing a programme of South-South exchanges between the Fiji ICAC and the new Solomon Islands ICAC, but this will come to an end at the conclusion of UN-PRAC on 30 June 2021. Under this Project, UNDP will support similar South-South exchanges between the Fiji ICAC and the Solomon Islands ICAC. UNDP PNG is shortly staring to rollout support to the new PNG ICAC and the Project will also explore options for supporting South-South exchanges with that ICAC. The Project will also explore options for supporting such exchanges with other corruption bodies in the region, such as the Palau Special Prosecutor and the (still to be established) Tonga Anti-Corruption Commission.<sup>9</sup>

<sup>&</sup>lt;sup>9</sup>https://www.rnz.co.nz/international/programmes/datelinepacific/audio/201820416/independence-needed-around-tongan-anticorruption-appointment

13. The Project will start with a capacity needs assessment of at least 2 PIC anti-corruption institutional partners, which will be used to develop a comprehensive plan for South-South/sub-regional knowledge exchanges between at least two anti-corruption institutions, with the Fiji Independent Commission against Corruption (FICAC) serving as a knowledge hub for the region. In addition to direct personnel exchanges and training activities facilitated between these bodies, the Project will also produce manuals and guidelines which draw on the Pacific contextualized knowledge that have been learned through this stream of work.

Activity Result 1.2: Provision of specialized trainings to key institutions through regional, sub-regional and national workshops to investigate and prosecute cases regarding misuse of public moneys and related financial crimes

14. Provision of specialized trainings to key institutions through regional, sub-regional and national workshops to investigate and prosecute cases regarding misuse of public moneys and related financial crimes. Specifically, justice sector counterparts will be supported through training and on the job mentoring on: (i) preparing and prosecuting civil asset forfeiture cases against organizations and individuals linked to financial crime and transnational crime; (ii) securing host nation agreements for asset-sharing protocols to split the proceeds of criminal and civil asset forfeiture cases; (iii) supporting and advocating for resource allocation and strategic planning to counter financial crime and money laundering, and related crimes including trafficking in persons; illegal wildlife trafficking; illegal, unreported, and unregulated fishing; and other environmental crimes.

Activity Result 1.3a: Provision of technical assistance, training and mentoring to address organizational weaknesses within the criminal justice sector and individual criminal justice institutions in relation to investigating financial crimes, including Financial Intelligence Units, prosecution services, and designated non-financial businesses or professions

- 15. The loss of public revenues from national treasuries due to corruption continues to pose one of the most fundamental challenges to sustainable development in the region. While considerable progress has been made in strengthening national frameworks and laws to address such corruption, implementation and enforcement remains a massive problem. Specifically, police forces and prosecutors generally lack investigative capacities needed to run complex corruption cases, but supporting bodies such as Financial Intelligence Units, customs inspection units and tax inspection units are also often weak. In many countries, there is also a lack of coordination and efficient information sharing between these bodies.
- 16. To address these gaps, the Project will convene regional, sub-regional and national workshops aimed at strengthening institutional capacities across the region to investigate and prosecute cases regarding misuse of public moneys and related financial crimes. Justice and financial sector counterparts will be supported through training and on-the-job mentoring aimed at: (i) strengthening capacities to investigate financial and corruption related crimes; (ii) securing host nation agreements for asset-sharing protocols to split the proceeds of criminal and/or civil asset forfeiture cases; (iii) supporting and advocating for resource allocation and strategic planning to counter financial crime and money laundering, and related crimes<sup>10</sup>; and (iv) preparing and prosecuting civil asset forfeiture cases against organizations and individuals linked to financial crime and transnational crime. Based on needs identified through the capacity development workshops, the Project will also develop guidelines and manuals to assist investigators and prosecutors.
- 17. In order to ensure the most relevant expertise is shared with Pacific partners, UNDP will draw on expertise a range of specialist organisations for the delivery of training, technical assistance, and mentoring, as needed. The Project will draw on UNDP's extensive global networks to access expertise from other corruption specialists interested in the region, including the Asia Pacific Group on Money Laundering, the World Bank Stolen Assets Recovery (STAR) Initiative, leading regional ICACs (such as the Indonesian KPK, Malaysian ICAC and the Australian states (noting that state-level bodies have different mandates and different resource envelopes which make them more relevant to the Pacific)) and experts from the UK Serious Fraud Office. Notably, anti-corruption authorities from Fiji, Australia and the UK have particularly

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<sup>&</sup>lt;sup>10</sup> Including in relation to: trafficking in persons; illegal wildlife trafficking; illegal, unreported, and unregulated fishing; and other environmental crimes

relevant experience for Pacific member states who are also Commonwealth members, as they have very similar political and legal systems which facilitates effective knowledge sharing.

### Activity 1.3b: Continued provision of policy advisory, capacity-building, and knowledge support on anticorruption issues

- 18. In this second phase, the focus of the Project's policy advice and technical assistance will initially include, but will not be limited to, activities supporting: public sector governance (anti-bribery & corruption); leadership for senior/executive/mid-level officials/public servants (tone in top and in the middle); the role of key stakeholders in investigations and prosecutions; beneficial ownership; environmental crimes etc. The comprehensive technical assistance programme will include bilateral country-based support, as per identified needs. The Project will continue to produce knowledge products on topics of relevance/interest by institutions, including potentially through e-modules.
- 19. The Project will also provide policy advice and technical assistance to build capacities to successfully detect, report on, analyse and disseminate critical financial intelligence related to money laundering and related financial crimes. To that end, the Project will maximize cooperation with the Australian Transaction Reports and Analysis Centre (AUSTRAC) and the Pacific Financial Intelligence Community (PFIC), which is made up of financial intelligence units (FIUs) located in the Pacific. The PFIC provides a forum for Pacific FIUs to collaborate and share information on operational priorities and other issues of specific interest in the Pacific. Notably, the Project has already been recognized as a success story by AUSTRAC and has been invited to support the upcoming Pacific Financial Intelligence Analysis Course (PFIAC) which is a signature program offered by AUSTRAC in August 2022. The Project will also continue to coordinate and cooperate with the relevant regional and global networks, including the Asia Pacific Group on Money Laundering (APG).
- 20. Based on initial work during the first phase of the Project, continued support to developing and finalizing the Fiji national anti-corruption strategy will be provided. The Project team will also be ready to explore opportunities to flexibly support the design and implementation of national anti-corruption strategies in other Pacific Island countries.

### Activity 1.4: Promoting regional and international cooperation on anti-corruption

21. Based on ongoing discussions with key regional and national partners, the Project will support the organization of a regional Pacific anti-corruption conference, which will be hosted by FICAC. Support will also be provided to bring in the "Pacific Voice" by facilitating Pacific participation in international/global anti-corruption events (conferences, workshops, consultations) to address transnational risks and need for international cooperation on anti-corruption and combatting organized crime. For example, priority conferences include the APSACC 2022 (November), IACC 2022 (December), relevant events from the Asia Pacific Group on Money Laundering, and other emerging opportunities for regional and international knowledge-sharing and cooperation.

### Activity 1.6: Forging sub-regional (South-South) cooperation through support to implementation of the Memorandum of Cooperation between the Fiji and Solomon Islands ICACs

22. Legislation to establish the Solomon Islands ICAC (SIICAC) was passed in 2018, but it has taken some time to establish the institution. A Director General was appointed in 2020, along with Commissioners and some staff, but the impact of COVID19 was substantial, with closed borders slowing down efforts to support the SIICAC to develop its internal procedures and train staff. With the borders opening again, SIICAC is very keen to ramp up its efforts to develop the capacities of staff and senior management. SIICAC has indicated their preference to work closely with FICAC, the first Pacific ICAC established, with more than a decade of experience now. The two bodies are due to shortly sign a Memorandum of Cooperation, facilitated by the Project. The Project will then assist the two agencies to work together, including through support for interinstitutional study tours, secondments, missions, webinars and knowledge-exchanges.

### Output 2. Improved access to information contributes to strengthened oversight by non-state actors

- 23. This output seeks to strengthen government and civil society knowledge of the value of the right to information and open government to sustainable development. The Project will work with governments to prototype innovative digital solutions to facilitate regular and proactive disclosure of government information. The Project also aims to change people's attitudes to exercise of the right to information as an important anti-corruption, transparency, and accountability mechanism by engaging in advocacy and awareness about the values of open data / public information for civil society and the private sector (with a focus on women-owned enterprises). The following activities will be implemented for this output.
- 24. Building on successes achieved during Phase 1, the Project will continue providing policy advice, technical and innovation assistance for improved exercise of the right to information including by strengthening cooperation with Offices of Pacific Ombudsmen and working with a broader range of civil society partners (including women and young people) to support RTI advocacy. The project will also work on codifying the knowledge created during the initial phase through production of an e-module on right to information at USP primarily based on the curricula developed in the initial phase of the project. The design of digital solutions to facilitate regular and proactive disclosure of government information will also continue. The impactful right to information movement initiated by youth at USP and USPSA will be further supported to grow into a structured body through creation of a Regional Youth Advisory Body on Good Governance.

Activity Result 2.1 Provision of technical and innovation assistance for improved exercise of the right to information, including through comparative analysis and prototyping of innovative digital solutions to facilitate the regular and proactive disclosure of government information.

25. Proactive disclosure can be implemented without a law, if there is a commitment to ensuring better access to government information, depending on their resources and commitment to openness, Governments can harness technology approaches to develop simple portals, mobile applications and other mechanisms to facilitate proactive disclosure of critical information, including regarding procurement activities, contracts and welfare payments. There are numerous examples globally that can be learned from;<sup>11</sup> UN-PRAC is already supporting a South-South exchange in the Pacific with Bangladesh on harnessing ICTs for information disclosure. Building on this work, the Project will provide technical and innovation assistance to work with interested Government partners to prototype innovative digital solutions to facilitate the regular and proactive disclosure of government information through the development of citizen-friendly platforms for access to information. The prototypes will be informed by consultations with government officials, information users and experts. The access to information prototypes will aim to demonstrate how information can be efficiently disclosed by focusing on at least one critical service delivery area (e.g. health, social sector etc).

Activity Results 2.2: Design and implementation of an awareness and capacity-building workshops about the values of open data and public in-formation for seeking public accountability through engagement with civil society.

Through UN-PRAC UNDP has already been supporting major right to information programming across the region. This Project will leverage those activities for some quick wins. The Project will design and roll out awareness and capacity-building workshops with core groups who can impactfully share or use public information, namely government officials, CSOs and the private sector. The workshops will discuss the value of open data and public information, with an emphasis on practical approaches to obtaining information from governments and using that information to promote greater accountability

Act 2.3 Production of a prototype scenario/model of a citizen-friendly platform for access to information based on consultations with citizens and experts and the comparative analysis of good international practices.

<sup>&</sup>lt;sup>11</sup> India uses proactive disclosure to promote accountability in relation to a major set of welfare payments through the <u>National Employment Guarantee Portal</u>, and the Nigeria Infrastructure Concession Regulatory Commission (ICRC) <u>Infrastructure Contracts</u> <u>Disclosure Portal</u> releases information on infrastructure procurements and contracts. Meanwhile, the <u>Canada Proactive Disclosure Portal</u> and <u>Brasil Transparencia Portals</u> are incredibly comprehensive and regularly release information on public contracts, expenditures by and information regarding the administration of welfare programs.

- 26. This will build on activity 2.1 For civil society groups, workshops will include discussions of successful social accountability approaches that have been implemented in other PICs and globally, with a view to triggering interest in CSOs to engage in such activities themselves. The Project will proactively engage women and young people, to identify their specific information needs and to ensure that information systems are specifically designed to serve the these often-marginalised groups.
- Act 2.4 Design and implementation of an awareness and capacity-building campaign among small and medium-sized enterprises, specifically women and youth owned to realise the benefits and proactively seek access to information and open data for preventing corruption, unleashing the potentials of business, business innovation and income generation purposes.
- 27. A specific stream of work will focus on the private sector, with a specific focus on small and medium enterprises (SMEs). This work recognises that businesses can benefit from open government systems which make government business regulation/processes more transparent, but also that the private sector in the PICs are often influential and can use their access to PIC Governments to encourage them to prioritise open government and proactive disclosure. Improved access to information by SMEs can unleash the potential of business and business innovation for income generation. Workshops will be designed as two-way feedback processes, which will also be used to help identify the information of most relevance to SMEs, which can then be shared back with Government partners.

### Act 2.5 Information needs mapping/assessment focused specifically on women-owned enterprises will be undertaken in at least 1 PIC.

28. Activities with the private sector will also be complemented by activities specifically focused on women-owned enterprises. The Project will be undertaking an information needs mapping/assessment on women-owned enterprises in at least 1 PIC. This mapping will be implemented in collaboration with a Government partner and the results used to work with that Government partners to explore options for addressing any information gaps, blockages and priority needs that are identified in the assessment.

### Activity 2.6: Continued provision of technical and innovation assistance for improved exercise of the right to information, including through development of new innovative digital solutions through USP.

- 29. During phase 1, the Project supported a number of very successful trainings and capacity building activities with the University of the South Pacific (USP). These right to information trainings will be extended to new groups, outside of USP, including CSOs, business federations, women's groups and people with disabilities. The curricula developed in the initial phase will be translated into an e-course on the right to information, which will be owned and offered by USP. The digital literacy requirement of cohorts will be addressed as part of the design process, and efforts will proactively be made to improve the involvement of Government officials in these courses, in order to connect the so-called supply and demand sides of RTI.
- 30. Under this activity, the Project will also be building stronger cooperation with the Offices of the Ombudsman of the Pacific, in relation to both the right to information and anti-corruption advocacy. While the bigger Melanesian countries have invested in stand-alone ICACs, in many other smaller countries, existing Ombudsman offices have been tasked with promoting public accountability and transparency, in particular through the right to information. The Project will engage with these stakeholders, at both the regional and national levels.

### Activity 2.7: Strengthening policy impact of Pacific youth

31. During phase 1, the Project supported the continued development of a right to information movement initiated by youth at the USP through their USP Students Association (USPSA). This work will be further supported to grow the movement into a structured body through creation of a Regional Youth Advisory Body (YAB) on Good Governance. This Regional YAB will be supported to engage in a range of advocacy activities with a diverse range of stakeholders (students, women, youth, CSOs) aimed to promote the Teieniwa Vision and the 2050 Pacific Strategy's good governance component. The Board will also be

supported to participate in regular dialogues and engagement with regional bodies, national bodies, and CROP agencies to advance activities on right to information and anti-corruption facilitated by youth. The Board will also strengthen the inclusion and sustained involvement of non-state actors (media, academia, community, faith-based organizations) together with the engagement of development partners to support the safeguarding of the Blue Pacific Continent with focus on good governance.

### Activity 2.8: Organization of a regional high-level event/conference on good governance

32. The Pacific Regional Youth Advisory Board will be supported to build solidarity across the region by organizing a regional high-level event that will focus on young people, good governance, public accountability and transparency. The conference will share good practice and lessons learned and will be designed to strengthen the Pacific solidarity and Pacific youth voice for improved governance in the region. It is envisaged that an Outcomes Statement will be agreed which can be used to guide further investments in regional and national activities to support young people to demand better governance and address corruption in their home countries.

### **Project aligned with UN Frameworks**

- 33. This Project aligns with UNDP's global and regional strategic frameworks, which empower UNDP to provide governance assistance to partner Governments, including electoral support. Specifically, in the Pacific, this Project will contribute to the following regional outcomes and outputs:
  - <u>United Nations Pacific Strategy (2018-2022) Outcome 5</u>: By 2022, people and communities in the Pacific will contribute to and benefit from inclusive, informed and transparent decision-making processes, accountable and responsive institutions, and improved access to justice.
  - <u>UNDP Subregional programme document (SRPD) for the Pacific Island Countries and Territories</u> (2018-2022) Output 5.2: Increased transparency and accountability in governance institutions and formal and informal decision-making processes.

### III. MANAGEMENT ARRANGEMENTS

- 34. It is not mandatory to have a Project Board under an Initiation Phase. The Project under the Initiation Phase will be managed directly by UNDP as per policy on Initiation Plan modalities. The project will be based out of the offices of the UNDP Pacific Office in Fiji and will be managed as part of the Effective Governance Unit based in Suva.
- 35. UNDP offers value for money through cooperation and cost-sharing with other UNDP projects and UN agencies, for example cost-sharing of staff, overhead, expenses, and implementation of activities. This not only decreases project implementation costs, but also amplifies the reach and effects of project activities. The project will be managed effectively and in accordance with UNDP Programme and Operations Policies and Procedures to ensure as far as practicable, progress towards the project outcome. The Project Board will be updated, and all reports produced on time to ensure the smooth flow of communications between project partners.
- 36. The Project will maximise efficiency by drawing on existing staff wherever possible, including cost sharing the UNDP Regional Elections Advisor. Staffing is described below:
  - <u>UNDP Anti-Corruption Adviser (50% P4)</u>: UNDP has been employing an Anti-Corruption (AC) Technical Adviser to support UN-PRAC who will lead implementation of this Project, with the conclusion of UN-PRAC from 30 June 2021. The AC Technical Adviser will work ensure that the Project will be guided by high quality advice at all times, but will also ensure great efficiency, as the size of the Project cannot justify a full-time advisor at this stage.
  - International Project Manager (100%, P3): The AC Technical Adviser will be supported by a an International Project Manager who will be responsible for supporting the implementation of all Project activities, with a particular focus on organisation of workshops and other capacity building activities, under the guidance of the AC Adviser.

- > <u>UNDP Project Associate (50%-NPSA 7) UNDP has been employing an Administrative and Finance Project Associate who will continue providing support to UN-PRAC and this project until the end of the year.</u>
- <u>UNDP Governance Unit Team Leader and Deputy Team Leader (5% each)</u>: High level management oversight of the entire Project will be provided by the existing UNDP Governance senior managers. They will manage any political elements of the Project, in particular liaising with Government counterparts and will keep close watch on risks, in particular, ensuring that the Project delivers timely support at all times.
- 37. The Project will also draw on expert consultants as necessary, to ensure that the most appropriate technical advice is provided to partners. This includes recruiting ICT expertise to support Activity 2.2 to develop ICT prototypes in support of proactive disclosure of government information.

### IV. MONITORING

38. A 6-monthly report will be produced to ensure progress is monitored on an ongoing basis. A final Progress Report will be prepared at the end of the Initiation Plan, using the standard format available in the <a href="Executive Snapshot">Executive Snapshot</a>. A full project document will be attached to the final report; if one is not attached, the final Project Report will include an explanation of why the PIP failed to produce a full project.

Monitoring Activity	Purpose	Frequency	Expected Action	Partners (if joint)	Cost (if any)
Learn	Knowledge, good practices and lessons will be captured	End of the Project	Relevant lessons are captured by the project team and used to inform management decisions.	UNDP Project Team	N/A
Progress Reports	A short progress report will be submitted to UNDP & FCO tracking progress achieved at the activity result level	Quarterly	Reports review to ensure delivery is on track in advance of the 2022 elections	UNDP Project Team	N/A
Final Project Report	A final report will be produced, capturing the outputs and impacts of the Project (and attaching a full Prodoc if one is produced)	End of Project	Reports will be reviewing by UNDP, FEC and FEO.	UNDP Project Team	N/A

### V. IMPLEMENTATION MODALITIES

As the project is targeted at capacity building of different institutions, implementation will be done through grants, letters of agreements and contracts with CSO, government institutions, individual and firms. In addition, UNDP will directly implement activities as appropriate.

List activity results and associated actions						IBLE PARTY		INITIAL BUDGET		EXTENSION – NEW FUNDS 2022	EXTENSION – NEW FUNDS 2023
	Q3 C3 C21 7.21 7.21 7.21 7.21 7.21 7.21 7.21 7.	Q4 C	0, 7, 7, 7, 7, 7, 7, 7, 7, 7, 7, 7, 7, 7,	02 02 02 02 02 03 03 03 03 03 03 03 03 03 03 03 03 03	Q3 Q3 C	722	Funding	Budget Description	Initial amount (estima ted US value)	New funds (extension of the project estimated US\$)	New funds (extension of the project estimated US\$)
Activity Result 1.1: development and implementation of a	×	×	×	J		UNDP	Govt of UK	Travel	44,842		
comprehensive plan for South - South/sub-regional knowledge								DSA			
anti-corruption institutions - Undertake at least capacity								Consultancies		50,734	60,880
assessments of at least 2 Pacific AC bodies + produce								Workshops/		6,112	55,013
capacity development plans Facilitate at least 3 South-								Venue			
South exchanges between								Staff/Overhea		23,460	28,151
ICAC or other partners								p p			
Support Fiji ICAC to											
to other PIC AC bodies (eg.								Print/			
share info on website; agree MOUs between AC bodies:								Publication			
summarise lessons)								DPC			
Activity Result 1.2 Provision of x specialized trainings to key	×	×	×	-		UNDP	Government of UK	Travel	82,116		
institutions through regional, sub-regional							1301	DSA			
Workshops to investigate and prosecute cases regarding misuse of public moneys and polated financial crimos							-	Consultancie s		9,169	11,002
related Jinancial Crimes.								Workshops/		55 012	
At least 4 skills-building workshops organized with								Conference		270,000	
Pacific investigators and prosecutors, incl through								ם ה ה ה			
South-South and expert										23,460	28,151

	18,338 28,151		
116,137	18,337		
	111,762		
Staff/Overhe ad Regional Conference	Travel DSA Internationa I Consultant Workshops/ Conference Venue Staff/Overhe ad	Travel DSA Internationa   consultants Conference Venue Print/ Publication DPC	Travel DSA
	Government of UK	Govt of UK	Govt of UK
		UNDP	UNDP
		×	×
	×	×	×
	×		
	×		
	×		
<ul> <li>Online technical advice provided in support of AC investigations</li> <li>At least 1 guidance note produced to assist Pacific AC investigators and/or prosecutors</li> </ul>	Activity Result 1.3 Provision of technical assistance, training and mentoring to address organizational weaknesses within the criminal justice sector and individual criminal justice institutions in relation to investigating financial intelligence Units, prosecution services, and designated non-financial businesses or professions -Development of Guidelines for investigation and -prosecution, adjudication, rules of procedure and bench books	Activity 1.3b: Continued provision of policy advisory, capacity-building, and knowledge support on anti-corruption issues  Training on money-laundering  Support to Fiji NACS  Support to Fiji NACS  (including e-modules)	Activity 1.4: Promoting regional and international cooperation on anti-corruption
capacity development Related CP outcome: Outcome 5: Effective governance for	service delivery		

		24,264 12,000 12,225	107,02
		10,000	3,400
		49,015	7
Conference Venue Print/ Publication DPC	Travel DSA Internationa I Consultants Conference Venue Print/ Publication DPC	Travel DSA Consultancie s Workshops/ Conference Venue	ad
	Govt of UK	Government of UK	
	AGNU	d d d d d d d d d d d d d d d d d d d	
	×		
	×		
		×	
		×	
		×	
		×	
Regional AC Conference     hosted by FICAC     Pacific participants to IACC     Pacific participants to Pacific participants to     APSACC	Activity 1.6: Forging subregional (South-South) cooperation through support to implementation of the Memorandum of Cooperation between the Fiji and Solomon Islands ICACs - Facilitation of MOC being agreed by FICAC and SIICAC, incl official signing - Staff exchanges, incl exchange to FICAC for new SIICAC Dept heads of investigation, prosecution and prevention - Technical advice to develop internal manuals and guidance notes	Activity Result 2.1: Provision of technical and innovation assistance for improved exercise of the right to information, including through comparative analysis and prototyping of innovative digital solutions to facilitate the regular and proactive disclosure of government information.  Development of Development of Development of innovative digital solutions on RTI Initial prototypes concepts	designed with innovation and ICT experts
		Output 2. Improved access to information contributes to strengthened oversight by non- state actors Baseline: Vanuatu implementing FOI regime; Cook Islands, Fiji, Palau, PNG,	Solomon Islands developing FOI

		24,450	28,151
		12,225	23,460
	53,655		
DPC	Travel DSA Internationa	Workshops/ Conference Venue	Staff/Overhe ad
	Government of UK		
	UND		
	×		
	×		
	×		
- Workshop organized stakeholders and innovation experts to validate prototypes concepts Prototypes built and tested with partners  - Awareness raised with civil society and private sector partners on conceptual and operational principles regarding open government  - At least 3 awareness raising workshops organized with CSOs – with focus on women and young people At least 3 awareness raising workshops organized with private sector SMEs, incl women-run SMEs  - At least 1 briefing note produced on value of and fundamental concepts related to open govt	Activity Results 2.2: Design and implementation of an awareness and capacitybuilding workshops about the values of open data and public in-formation for seeking public accountability through engagement with civil society.	<ul> <li>Develop IEC materials and information awareness packages</li> <li>At least 3 awareness raising</li> </ul>	workshops organized with CSOs – with focus on women and young people
laws. Fiji, PNG have RTI in their constitutions Indicator: At least 2 proactive disclosure prototypes designed and tested with users - At least 10 CSO & private sector participants report greater commitment to advocating for FOI Related CP outcome: Outcome 5: Effective governance for service delivery			

Government Travel of UK DSA Internationa I Consultant Workshops/ Conference Venue ad I Consultant DPC DPC Of UK DSA Internationa I Consultant Conference Venue Print/ Publication DPC	nment
nment	nment Travel 37,888  DSA Internationa   Conference Venue   DPC  Staff/Overhe ad   DPC   DPC   DSA   Internationa   Conference Venue   Print/ Publication   DPC   D

	39,974		
	Travel DSA Internationa I Consultant Conference Venue Print/ Publication DPC	Travel DSA Internationa   Consultants Conference Venue Print/ Publication DPC	Travel DSA Internationa I Consultant Venues Print/ Publication
	Government of UK	of UK	Government of UK
	UNDP	UNDP	d d n n
		×	×
		×	×
	×		
	×		
	×		
	×		
- Conduct awareness raising organized with private sector SMEs, incl womenrun and youth -run SMEs.	Act 2.5 Information needs mapping/ossessment focused specifically on women-owned enterprises will be undertaken in at least 1 PIC Identification of women owned enterprises for assessment - Conduct scoping exercise and needs assessment - Develop information to meet identified needs	Activity 2.6: Continued provision of technical and innovation assistance for improved exercise of the right to information,  Multiple trainings organized for Pacific youth and other stakeholders on RTI and AC lnitial e-module on right to in-formation designed and partially tested  National and regional engagement with Pacific Ombudsmen on right to info	Activity 2.7: Strengthening policy impact by Pacific youth - Establishment of Pacific Youth Advisory Board on Good Governance at USPSA - Facilitating dialogues with youth and regional orgs - Supporting engagement of youth and CSOs/FBOs/etc

	Activity 2.8: Organization of a regional high-level of UK event/conference - Regional conference on RTI, AC, good gov		Travel DSA Venue Print/ Publication DPC			
Indirect				37,157	33,479	38,301
RCO Levy				4,645	4,185	4,788
100		***		\$506,259	\$506,259 \$456,150	\$521,855
GRAND TOTAL		***		THE PARTY	No. of the least	\$1,230,254.00

### VI. RISK LOG

**Likelihood: 1** = very likely and 3 = not very likely) **Impact: 1** = very serious and 5 = not serious)

#	# DescriptionRisk	Risk Risk Tre	Risk Treatment / Management	Aanagement	Risk Owner
e e	Lack of political will	rammatic litical	Likelihood =2 Impact = 2	* Utilizing the UNCAC processes, as entry point in anti- corruption reforms, and where possible, VNRs, the UNPS and SDG progress *Specific work with MPs across parties to build political commitment * Rely on requests for assistance to ensure sufficient political will prior to engagement * Approach of linking corruption and development will help to demystify corruption and secure necessary political will	UNDP

UND	UNDP	UNDP
* Wide stakeholder consultations to get cross-party support * Close liaison with key political actors * Work in multiple countries, to allow for flexibility * Strengthen outreach to non-state actors through project activities * Promote UN's impartiality principle of work * Maintain good reporting lines with the donor and adjust Programme activities accordingly	* Multiple partners included in Programme across departments *Maintain communication at the highest level	*The regional nature of the Programme enables selection of the best prepared partners to become the champions and also proposing of regional solutions  *The Programme will focus on promoting the value (financial and democratic) of prevention versus repression  *The nature of the Programme is such that it is based on providing of technical and sometimes financial assistance for start-up of reforms  *The Programme will work on proposing rational and costeffective institutional solutions, as well as support partnerships with the non-State actors for better cost-efficiency;  *The Programme will invest in networking, partnering and advocacy for mobilizing other supporters for this important endeavour
Likelihood =2 Impact = 2	Likelihood =2, Impact = 2	Likelihood =2, Impact=2
Operational & Programmatic & Political	Operationa I & Programm atic	Fiscal/ Programm atic
Political instability stalls legislative and high- level reforms	Changing Government Staff in partner countries	financial resources on the side of the governments
	Operational & Likelihood * Wide stakeholder consultations to get cross-party support Programmatic =2 * Close liaison with key political actors & Political   mpact = 2 * Work in multiple countries, to allow for flexibility	lity stalls Operational & Likelihood * Wide stakeholder consultations to get cross-party support * Close liaison with key political actors   * Close liaison with key political actors   * Work in multiple countries, to allow for flexibility   * Strengthen outreach to non-state actors through project activities   * Promote UN's impartiality principle of work   * Maintain good reporting lines with the donor and adjust   Programme activities accordingly   * Multiple partners included in Programme across departments   1 &   * Maintain communication at the highest level atic   * Maintain communication at the highest level   * Maintain communication communication communication communication communica

Local cultures and	Social/	Likelihood	*Use local actors/champion CSOs, businesses and	UNDP
traditions not	Programm	=2,	individuals, as catalysts	
aligned with the	atic	Impact =3	*Localizing activities	
contemporary			*Promote the issue through the support of regional for a	
understanding and			and networks and broad engagement in the UNCAC	
addressing			review processes	
corruption			*Strong focus on youth as a driver of change and	
•			accountability	
			*Focus on social accountability tools	
			*Focus on innovation and use of ICT to the extent possible	

### VII. SOCIAL AND ENVIRONMENTAL SCREENING TEMPLATE

### Project Information

Project Information	中央等於其所以所以於於此以及其事則以及於此以及 內閣 的是因為可以以及以及於於此以及於此以
1. Project Title	Strengthening Anticorruption, Transparency and Accountability in Pacific Island Countries ("Pacific Anti-Corruption Project")
<ol> <li>Project Number (i.e. Atlas project ID, PIMS+)</li> </ol>	

w.	Location (Global/Region/Country)	Pacific Regional
4.	Project stage (Design or	Design
	Implementation)	
5.	5. Date	21 July 2021

### Part A. Integrating Programming Principles to Strengthen Social and Environmental Sustainability

# QUESTION 1: How Does the Project Integrate the Programming Principles in Order to Strengthen Social and Environmental Sustainability?

### Briefly describe in the space below how the project mainstreams the human rights-based approach

Corruption is a human rights violation which diverts much needed public (and private) resources from effectively contributing to sustainable development. It often also actively undermines sustainable development when government officials corruptly make decisions for their personal benefit rather than in the public interest. Tackling corruption is therefore fundamentally about protecting and promoting human rights – funds that are not stolen from government through corruption can better be directed towards achieving economic and social rights. This Project frames corruption from a human rights lens and works with partners to build their understanding of and commitment to managing communities to build their understanding of how corruption negatively impacts their rights and how they can more effectively claim those rights government institutions and delivering government services accountably, transparently and inclusively. It also works with civil society and from their governments.

## Briefly describe in the space below how the project is likely to improve gender equality and women's empowerment

This Project predominantly works with PIC Governments and government agencies, to build their personnel and institutional capacities to tackle corruption. Gender equality and inclusion of women will be addressed in a number of ways when implementing activities with PIC Governments, including:

- officials and civil society representatives. Some smaller island countries may not have sufficiently senior women in the right positions to be The project will encourage government delegations to the UNCAC COSP, IACC and other global and regional meetings to include women oart of delegations, but the Programme will make efforts in such contexts to ensure gender balance by encouraging participation of women from civil society..
- Where THE PROJECT itself organises training or other capacity development activities, THE PROJECT will aim to ensure gender balance amongst participants, to the extent possible while still ensuring that the appropriate officials are in attendance;

In addition to work with PIC governments, the project includes outputs which work directly with civil society, women's groups and young people. These activities have been specifically designed to promote social inclusion in national efforts to tackle corruption, including by bringing in young people. The Project has committed to exploring opportunities to work with civil society and youth to more explicitly address issues relating to gender and corruption. The Project's knowledge products will also be designed in order to ensure that they reflect upon the linkages between gender and corruption issues, as possible. Where campaign materials and other public education materials are produced, efforts will be made to ensure they reflect the particular perspectives of men and women and girls and boys.

### Briefly describe in the space below how the project mainstreams sustainability and resilience

As part of the overall effort to tackle corruption, this project will further explore opportunities for analytical work and raising awareness about the affecting the fisheries, forestries and minerals sectors. Building on the analytical work on the forestry and fisheries sectors undertaken during Phase negative affects of corruption in the natural resources and extractive industries sectors. Through the Pacific, there is considerable corruption II, the project will explore opportunities for capacity-building and addressing the related recommendations.

The linkages between climate change efforts and the fight against corruption will also be further reinforced.

### Briefly describe in the space below how the project strengthens accountability to stakeholders

The project strengthen accountability to stakeholders through leveraging on mechanisms under the on-going UNPRAC Project. A steering committee under that project will be used for engaging with and reporting to stakeholders and development partners

Part B. Identifying and Managing Social and Environmental Risks

QUESTION 2: What are the	are th	the QUESTION 3: What is the level of significance of	ificance of	QUESTION 6: Describe the assessment and	Describe t	the a	ssessment	and
Potential Social	a	and the potential social and environmental risks?	ıl risks?	management measures for each risk rated	neasures f	or e	ach risk	rated
Environmental Risks?		Note: Respond to Questions 4 and 5below before Moderate, Substantial or High	below before	Moderate, Subst	antial or Hi	gh		
Note: Complete SESP Attachment	ttachme							
1 before responding to Question 2.	Question	pn 2.						

Risk Description (broken down by event, cause, impact)	Impact and Likelihoo d (1-5)	Significan ce (Low, Moderate Substanti al, High)	.0	Description of assessment and management measures for risks rated as Moderate, Substantial or High
Risk 1: Governments could retaliate against anti-corruption bodies, activists, media or civil society if they expose their corruption	l= 5 P = 3	low	Some PIC Govts have already threatened media and civil society for exposing corruption	e The Project will work closely with PIC Govts to build a their commitment to tackling corruption and respecting the role of civil society and the media
	QUESTION	4: What is th	QUESTION 4: What is the overall project risk categorization?	;orization?
			Low Risk X	
			Moderate Risk □	
			Substantial Risk	
			High Risk	
	QUESTIO	N 5: Based or	ı the identified risks and ris triggered? (chε	QUESTION 5: Based on the identified risks and risk categorization, what requirements of the SES are triggered? (check all that apply)
	Question o	nly required f	ion only required for Moderate, Substantial and High Risk projects	nd High Risk projects
	ls assessme	int required?	Is assessment required? (check if "yes")	Status? (completed, planned)
	jį	yes, indicate	if yes, indicate overall type and status	☐ Targeted assessment(s)
				ESIA (Environmental and Social Impact Assessment)
				SESA (Strategic Environmental and Social Assessment)

	Ì	
Are management plans required? (check if "yes)		
If yes, indicate overall type		Targeted management plans (e.g. Gender Action Plan, Emergency Response Plan, Waste Management Plan, others)
		ESMP (Environmental and Social Management Plan which may include range of targeted plans)
		ESMF (Environmental and Social Management Framework)
Based on identified <u>risks</u> , which Principles/Project-level Standards triggered?		Comments (not required)
Overarching Principle: Leave No One Behind	×	
Human Rights	□×	
Gender Equality and Women's Empowerment	□ ×	
Accountability	□×	
1. Biodiversity Conservation and Sustainable Natural Resource Management		
2. Climate Change and Disaster Risks		
3. Community Health, Safety and Security		
4. Cultural Heritage		
5. Displacement and Resettlement		
6. Indigenous Peoples		
7. Labour and Working Conditions		

Е	]
Resource	
and	
Prevention	
8. Pollution	Efficiency

Final Sign Off

Final Screening at the design-stage is not complete until the following signatures are included

Signature	Date	Description
QA Assessor		UNDP staff member responsible for the project, typically a UNDP Programme Officer. Final signature confirms they have "checked" to ensure that the SESP is adequately conducted.
QA Approver		UNDP senior manager, typically the UNDP Deputy Country Director (DCD), Country Director (CD), Deputy Resident Representative (DRR), or Resident Representative (RR). The QA Approver cannot also be the QA Assessor. Final signature confirms they have "cleared" the SESP prior to submittal to the PAC.
PAC Chair		UNDP chair of the PAC. In some cases PAC Chair may also be the QA Approver. Final signature confirms that the SESP was considered as part of the project appraisal and considered in recommendations of the PAC.

SESP Attachment 1. Social and Environmental Risk Screening Checklist

Chec	Checklist Potential Social and Environmental Risks	
Scre dete asse addr	INSTRUCTIONS: The risk screening checklist will assist in answering Questions 2-6 of the Screening Template. Answers to the checklist questions help to (1) identify potential risks, (2) determine the overall risk categorization of the project, and (3) determine required level of assessment and management measures. Refer to the SES toolkit for further guidance on addressing screening questions.	
Ove	Overarching Principle: Leave No One Behind	Answe
Hum	Human Rights	(Yes/N o)
P.1	Have local communities or individuals raised human rights concerns regarding the project (e.g. during the stakeholder engagement process, grievance processes, public statements)?	ON
P.2	Is there a risk that duty-bearers (e.g. government agencies) do not have the capacity to meet their obligations in the project?	NO
P.3	Is there a risk that rights-holders (e.g. project-affected persons) do not have the capacity to claim their rights?	NO
Wou	Would the project potentially involve or lead to:	
P.4	adverse impacts on enjoyment of the human rights (civil, political, economic, social or cultural) of the affected population and particularly of marginalized groups?	0N
P.5	inequitable or discriminatory impacts on affected populations, particularly people living in poverty or marginalized or excluded individuals or groups, including persons with disabilities? <sup>12</sup>	ON
P.6	restrictions in availability, quality of and/or access to resources or basic services, in particular to marginalized individuals or groups, including persons with disabilities?	ON

P.7 exacerbation of conflicts among and/or the risk of violence to project-affected local communities and individuals?	ON
Gender Equality and Women's Empowerment	
P.8 Have women's groups/leaders raised gender equality concerns regarding the project, (e.g. during the stakeholder engagement process, grievance processes, public statements)?	NO
Would the project potentially involve or lead to:	
P.9 adverse impacts on gender equality and/or the situation of women and girls?	NO
P.10 reproducing discriminations against women based on gender, especially regarding participation in design and implementation or access to opportunities and benefits?	ON
P.11 limitations on women's ability to use, develop and protect natural resources, taking into account different roles and positions of women and men in accessing environmental goods and services?  For example, activities that could lead to natural resources degradation or depletion in communities who depend on these resources for their livelihoods and well being	ON
P.12 exacerbation of risks of gender-based violence?  For example, through the influx of workers to a community, changes in community and household power dynamics, increased exposure to unsafe public places and/or transport, etc.	ON
<b>Sustainability and Resilience</b> : Screening questions regarding risks associated with sustainability and resilience are encompassed by the Standard-specific questions below	
Accountability	
Would the project potentially involve or lead to:	
P.13 exclusion of any potentially affected stakeholders, in particular marginalized groups and excluded individuals (including persons with disabilities), from fully participating in decisions that may affect them?	O <sub>N</sub>
P.14 grievances or objections from potentially affected stakeholders?	<u>Q</u>

Project-Level Standards  Standard 1: Biodiversity Conservation and Sustainable Natural Resource Management  Would the project potentially involve or lead to:  1.1 adverse impacts to habitats (e.g. modified, natural, and critical habitats) and/or ecosystems and ecosystem services?  For example, through habitat loss, conversion or degradation, fragmentation, hydrological changes  1.2 activities within or adjacent to critical habitats and/or environmentally sensitive areas, including (but not limited to) legally protected areas (e.g. nature reserve, national park), areas proposed for protection, or recognized as such by authoritative sources and/or indigenous peoples or local communities?  1.3 changes to the use of lands and resources that may have adverse impacts on habitats, would apply, refer to Standard 5)  1.4 risks to endangered species (e.g. reduction, encroachment on habitat)?  1.5 exacerbation of illegal wildlife trade?  1.6 introduction of invasive alien species?  1.7 adverse impacts on soils?  1.8 harvesting of natural forests, plantation development, or reforestation?  1.9 significant agricultural production?  1.10 animal husbandry or harvesting of fish populations or other aquatic species?  1.11 significant extraction, diversion or containment of surface or ground water?  1.12 sexacerbation of invasive alien species (e.g. reduction, proversion or containment of surface or ground water?  1.11 significant extraction of doms, reservoirs, river basin developments, groundwater extraction, diversion or containment of surface or ground water?  1.12 sexacerbation of doms, reservoirs, river basin developments, groundwater extraction.
ind/or areas, park), ind/or bitats, lands
ats) and/or gmentation, sitive areas, tional park), rces and/or on habitats, cess to lands
sitive areas, tional park), rces and/or on habitats, cess to lands
on habitats, cess to lands
roundwater

1.12	handling or utilization of genetically modified organisms/living modified organisms? <sup>13</sup>	NO
1.13	utilization of genetic resources? (e.g. collection and/or harvesting, commercial development) <sup>14</sup>	ON ON
1.14	adverse transboundary or global environmental concerns?	NO
Stanc	Standard 2: Climate Change and Disaster Risks	
Woul	Would the project potentially involve or lead to:	
2.1	areas subject to hazards such as earthquakes, floods, landslides, severe winds, storm surges, tsunami or volcanic eruptions?	NO
2.2	outputs and outcomes sensitive or vulnerable to potential impacts of climate change or disasters?	ON
	For example, through increased precipitation, drought, temperature, salinity, extreme events, earthquakes	
2.3	increases in vulnerability to climate change impacts or disaster risks now or in the future (also known as maladaptive or negative coping practices)?	ON
	For example, changes to land use planning may encourage further development of floodplains, potentially increasing the population's vulnerability to climate change, specifically flooding	
2.4	increases of greenhouse gas emissions, black carbon emissions or other drivers of climate change?	ON
Stanc	Standard 3: Community Health, Safety and Security	
Woul	Would the project potentially involve or lead to:	
3.1	construction and/or infrastructure development (e.g. roads, buildings, dams)? (Note: the GEF does not finance projects that would involve the construction or rehabilitation of large or complex dams)	ON

3.2	air pollution, noise, vibration, traffic, injuries, physical hazards, poor surface water quality due to runoff, erosion, sanitation?	ON
3.3	harm or losses due to failure of structural elements of the project (e.g. collapse of buildings or infrastructure)?	ON
3.4	risks of water-borne or other vector-borne diseases (e.g. temporary breeding habitats), communicable and noncommunicable diseases, nutritional disorders, mental health?	ON
3.5	transport, storage, and use and/or disposal of hazardous or dangerous materials (e.g. explosives, fuel and other chemicals during construction and operation)?	ON
3.6	adverse impacts on ecosystems and ecosystem services relevant to communities' health (e.g. food, surface water purification, natural buffers from flooding)?	ON O
3.7	influx of project workers to project areas?	NO
3.8	engagement of security personnel to protect facilities and property or to support project activities?	NO
Stan	Standard 4: Cultural Heritage	
Wou	Would the project potentially involve or lead to:	
4.1	activities adjacent to or within a Cultural Heritage site?	NO
4.2	significant excavations, demolitions, movement of earth, flooding or other environmental changes?	ON
4.3	adverse impacts to sites, structures, or objects with historical, cultural, artistic, traditional or religious values or intangible forms of culture (e.g. knowledge, innovations, practices)? (Note: projects intended to protect and conserve Cultural Heritage may also have inadvertent adverse impacts)	ON
4.4	alterations to landscapes and natural features with cultural significance?	NO
4.5	utilization of tangible and/or intangible forms (e.g. practices, traditional knowledge) of Cultural Heritage for commercial or other purposes?	ON
Stano	Standard 5: Displacement and Resettlement	

Wou	Would the project potentially involve or lead to:	
5.1	temporary or permanent and full or partial physical displacement (including people without legally recognizable claims to land)?	ON
5.2	economic displacement (e.g. loss of assets or access to resources due to land acquisition or access restrictions – even in the absence of physical relocation)?	ON
5.3	risk of forced evictions? 15	NO NO
5.4	impacts on or changes to land tenure arrangements and/or community based property rights/customary rights to land, territories and/or resources?	ON
Stan	Standard 6: Indigenous Peoples	
Wou	Would the project potentially involve or lead to:	
6.1	areas where indigenous peoples are present (including project area of influence)?	NO
6.2	activities located on lands and territories claimed by indigenous peoples?	9
6.3	impacts (positive or negative) to the human rights, lands, natural resources, territories, and traditional livelihoods of indigenous peoples (regardless of whether indigenous peoples possess the legal titles to such areas, whether the project is located within or outside of the lands and territories inhabited by the affected peoples, or whether the indigenous peoples are recognized as indigenous peoples by the country in question)? If the answer to screening question 6.3 is "yes", then the potential risk impacts are considered significant and the project would be categorized as either Substantial Risk or High Risk	ON
6.4	the absence of culturally appropriate consultations carried out with the objective of achieving FPIC on matters that may affect the rights and interests, lands, resources, territories and traditional livelihoods of the indigenous peoples concerned?	ON
6.5	the utilization and/or commercial development of natural resources on lands and territories claimed by indigenous peoples?	ON

9.9	forced eviction or the whole or partial physical or economic displacement of indigenous peoples, including through access restrictions to lands, territories, and resources?  Consider, and where appropriate ensure, consistency with the answers under Standard 5 above	ON
6.7	adverse impacts on the development priorities of indigenous peoples as defined by them?	ON
8.9	risks to the physical and cultural survival of indigenous peoples?	ON ON
6.9	impacts on the Cultural Heritage of indigenous peoples, including through the commercialization or use of their traditional knowledge and practices?  Consider, and where appropriate ensure, consistency with the answers under Standard 4 above.	ON
Stan	Standard 7: Labour and Working Conditions	
Wou	Would the project potentially involve or lead to: (note: applies to project and contractor workers)	
7.1	working conditions that do not meet national labour laws and international commitments?	ON
7.2	working conditions that may deny freedom of association and collective bargaining?	ON
7.3	use of child labour?	ON ON
7.4	use of forced labour?	ON ON
7.5	discriminatory working conditions and/or lack of equal opportunity?	ON ON
7.6	occupational health and safety risks due to physical, chemical, biological and psychosocial hazards (including violence and harassment) throughout the project life-cycle?	ON
Stan	Standard 8: Pollution Prevention and Resource Efficiency	
Wou	Would the project potentially involve or lead to:	

8.1	the release of pollutants to the environment due to routine or non-routine circumstances with the potential for adverse local, regional, and/or transboundary impacts?	N O
8.2	the generation of waste (both hazardous and non-hazardous)?	ON
8.3	the manufacture, trade, release, and/or use of hazardous materials and/or chemicals?	ON
8.4	the use of chemicals or materials subject to international bans or phase-outs?	9
	For example, DDT, PCBs and other chemicals listed in international conventions such as the Montreal Protocol, Minamata Convention, Basel Convention, Rotterdam Convention, Stockholm Convention	
8.5	the application of pesticides that may have a negative effect on the environment or human health?	ON
9.8	significant consumption of raw materials, energy, and/or water?	ON